

MUNICIPAL SERVICE REVIEW UPDATE AND SPHERE OF INFLUENCE PLAN FOR THE FEATHER RIVER RECREATION AND PARK DISTRICT



ADOPTED BY RESOLUTION NO. 19 2008/09 ON JUNE 4, 2009

PREPARED FOR:
BUTTE LOCAL AGENCY FORMATION COMMISSION



JULY 2009

PREPARED BY



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AND SPHERE OF INFLUENCE PLAN
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PREPARED BY:

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1.0 INTRODUCTION

1.1 LAFCO

Established in 1963, Local Agency Formation Commissions (LAFCO) are responsible for administering California Government Code Section 56000 *et seq.*, which is known as the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (CKH). CKH charges LAFCOs with encouraging the orderly formation and development of all local governmental agencies in their respective counties in a manner that preserves agricultural and open-space lands, promotes the efficient extension of municipal services, and prevents urban sprawl. Principle duties include regulating boundary changes through annexations or detachments, approving or disapproving city incorporations; and forming, consolidating, or dissolving special districts. There is a LAFCO located in each of the 58 counties in California.

1.2 BUTTE LAFCO POLICIES AND CRITERIA FOR ANNEXATION

Under the CKH Act, LAFCOs are required to “develop and determine the sphere of influence of each local governmental agency within the county and enact policies designed to promote logical and orderly development of areas within the sphere” (Section 56425, CKH). A sphere of influence (SOI) is generally considered a 20-year, long-range planning tool, and is defined by Government Code Section 56425 as “. . . a plan for the probable physical boundary and service area of a local agency or municipality” According to the CKH Act, LAFCOs are required to review and update SOIs as necessary, but no less than once every five years.

Pursuant to Butte LAFCO’s Operations Manual Policies and Procedures (revised December 2, 2004), the Sphere of Influence Plans for all government agencies within LAFCO’s jurisdiction shall contain the following:

1. A map defining the probable 20-year boundary of its service area delineated by near-term (<10 years) and long-term (>10 years) increments and coordinated with the Municipal Service Review.
2. Maps and explanatory text delineating the present land uses in the area, including, without limitation, improved and unimproved parcels; actual commercial, industrial, and residential uses; agricultural and open space lands; and the proposed future land uses in the area.

3. The present and probable need for public facilities and services in the sphere area. The discussion should include consideration of the need for all types of major facilities, not just those provided by the agency.
4. The present capacity of public facilities and adequacy of public services which the agency provides or is authorized to provide.
5. Identification of any relevant social or economic communities of interest in the area.
6. Existing population and projected population at build-out of the near- and long-term spheres of the agency.
7. A Municipal Service Review.

1.3 MUNICIPAL SERVICE REVIEWS

The Cortese-Knox-Hertzberg Act requires that a Municipal Service Review (MSR) be conducted prior to, or in conjunction with, the update of an SOI. An MSR is a comprehensive analysis of service provision by each of the special districts, cities, and unincorporated county service areas within the legislative authority of the LAFCO. It essentially evaluates the capability of a jurisdiction to serve its existing residents and future development in its SOI. The legislative authority for conducting MSRs is provided in Section 56430 of the CKH Act, which states “. . . in order to prepare and to update Spheres of Influence in accordance with Section 56425, LAFCOs are required to conduct a MSR of the municipal services provided in the County or other appropriate designated area”

To assist in conducting an MSR, the State Office of Planning and Research developed guidelines that advise on information gathering, analysis, and organization of the study. In order to update an SOI, the associated MSR must have written determinations that address the following legislative factors:

1. Growth and population projections for the affected area.
2. Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies.
3. Financial ability of agencies to provide services.
4. Status of, and opportunities for, shared facilities.
5. Accountability for community service needs, including governmental structure and operational efficiencies.

6. Any other matter related to effective or efficient service delivery, as required by commission policy.

These determinations, which range from infrastructure needs or deficiencies to government structure options, must be adopted by the Commission before, or concurrently with, the sphere review of the subject agency.

An MSR for the Butte County Recreation and Park Districts was initiated in 2004 and adopted by Butte LAFCO in 2005 (Resolution No. 13 2005/06). The MSR examines the public services provided by the District, and the information in the MSR provides baseline information for the SOI study. However, because of the rapidly increasing population within the County and the changing status of impacted agencies, some of the information in the 2005 MSR is already dated. Thus, additional information from the recreation service providers has been collected and various other land planning documents have been reviewed, including Butte County and City General Plans, land-use zoning maps, and district master plans, in order to provide the most current and accurate information available. Interviews with District administrators, County officials, and municipalities were also performed to gain further insight into recreation service issues. To provide for a cleaner process, the MSR Chapter for the Feather River Recreation and Park District has also been updated and included as Section 2.1 of this document.

1.4 SPHERE OF INFLUENCE UPDATE PROCESS

Butte LAFCO is now in the process of updating the current SOIs for each of the seven recreation and park districts in Butte County¹. This document addresses the SOI update for the Feather River Recreation and Park District (FRRPD or District). The largest recreation service provider in Butte County, the FRRPD encompasses 631 square miles. While the District boundaries include the City of Oroville, the City also owns and operates its own facilities and parks independently from FRRPD. This SOI Plan addresses the services and needs of FRRPD. Separate SOI updates for the remaining six recreation and park service providers have been developed under separate cover.

¹ The seven park and recreation service providers within Butte County whose SOIs are being updated include the following special districts/county service areas: (1) Chico Area Recreation and Park District, (2) Durham Recreation and Park District, (3) Feather River Recreation and Park District, (4) Paradise Recreation and Park District, (5) Richvale Recreation and Park District, (6) County Service Area No. 31 – Schohr’s Pool, and (7) County Service Area No. 34 – Gridley Swimming Pool.

There are numerous factors to consider in reviewing an SOI, including current and anticipated land uses, facilities, and services, as well as any relevant communities of interest. Updates generally involve a comprehensive review of the entire SOI Plan, including boundary and SOI maps and the District's MSR. In reviewing an agency's sphere, the Commission is required to consider and prepare written statements addressing four factors enumerated under California Government Code Section 56425(e). These factors are identified below.

- The present and planned land uses in the area, including agricultural and open-space lands.
- The present and probable need for public facilities and services in the area.
- The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.
- The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency.

In addition, when reviewing a sphere for an existing special district, the Commission must also do the following:

- Require the existing district to file a written statement with the Commission specifying the functions or classes of services it provides.
- Establish the nature, location, and extent of any functions or classes of services provided by the existing district.

1.5 CALIFORNIA ENVIRONMENTAL QUALITY ACT

Sphere of Influence Studies are subject to Environmental Review under the California Environmental Quality Act (CEQA) and a Negative Declaration has been prepared for the FRRPD SOI Plan and included as Section 4.4 Adopted CEQA Document. As indicated above, an SOI is a long-range planning tool that analyzes the physical boundary of a local agency or jurisdiction, and the present and probable need for services within that area. As such, it does not give property inside the sphere boundary any more development rights than already exist. Ultimately, an SOI Plan assists LAFCO in making decisions about a jurisdiction's future boundary.

2.0 UPDATE TO THE 2005 MUNICIPAL SERVICE REVIEW OF RECREATION AND PARK SERVICE PROVIDERS

The Municipal Service Review prepared by Cotton/Bridges/Associates and adopted by Butte LAFCO in 2005 provides the background and general analysis upon which this SOI Plan is based. Because a number of years have passed since the MSR was prepared, some of the information has become outdated. Additionally, the District is currently nearing completion of an update to its Parks and Recreation Master Plan, for which community outreach was performed to assist in determining the needs and preferences for parks and recreation services. The 2009 Draft Master Plan features a complete inventory of FRRPD's parks and facilities, as well as a strategic plan to address shortfalls in services and parkland—information that was not available at the time the MSR was developed. Hence, the MSR lacks a considerable amount of current information regarding existing parks and facilities, shortage of services, and the District's strategic plans to address the shortfalls. Updates and changes to information within the MSR were also identified by the FRRPD General Manager² during an SOI Update Studies Meeting conducted on August 14, 2008.

As part of the SOI study process, the MSR chapter for the Feather River Recreation and Park District has been updated as follows in Section 2.1 to ensure that the Commission has the most current information for considerations regarding the appropriate SOI for the District.

² Bob Sharkey, FRRPD General Manager, personal interview August 14, 2008.

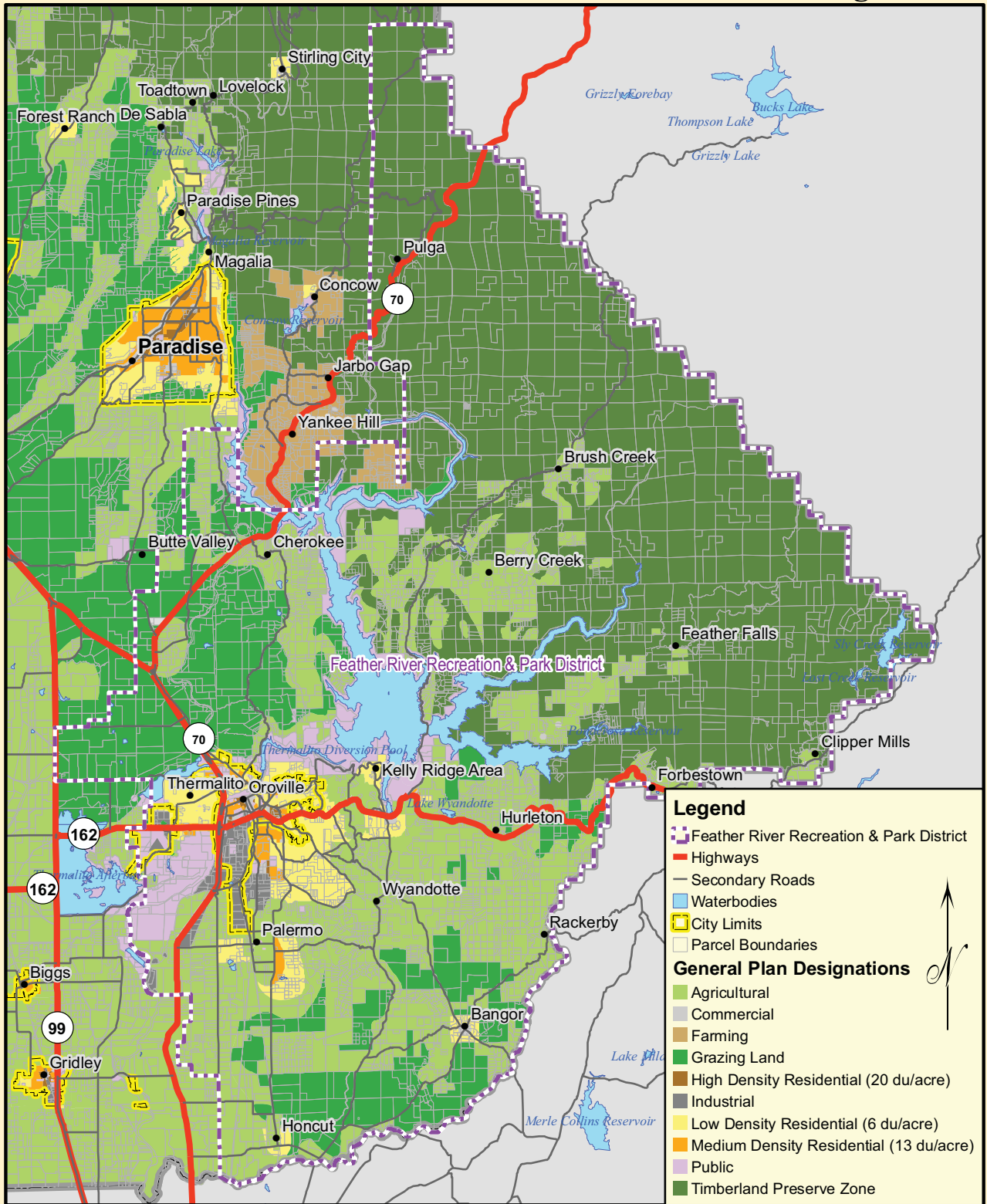
2.1 MUNICIPAL SERVICE REVIEW UPDATE: FEATHER RIVER RECREATION AND PARK DISTRICT

2.1.1 DISTRICT CHARACTERISTICS

The Feather River Recreation and Park District (FRRPD) spans approximately 631 square miles (403,770 acres) in the southeast portion of Butte County (Figure 2-1). It is the largest recreation service provider in Butte County and serves the southeastern portion of the County, extending to the County borders to the south and east. It is bordered by the Paradise Recreation and Park District to the north, the Durham Recreation and Park District, Richvale Recreation and Park District, CSAs No. 31 (Schohr's Swimming Pool) and 34 (Gridley Swimming Pool) to the west, Plumas County to the east, and Yuba County to the south. The City of Oroville is located within the District's boundaries, and although it makes up only two percent of the land area in the FRRPD, it contains nearly 28 percent of the population. There are no other incorporated communities within the District. The lands within the District, outside of the City, are rural and include the unincorporated communities of Pulga, Cherokee, Thermalito, Brush Creek, Berry Creek, Feather Falls, Palermo, Wyandotte, Hurleton, Forbestown, Clipper Mills, Rackerby, Bangor, and Honcut.

DISTRICT SIZE:	403,770 acres (631 square miles)
LOCATION:	Eastern Butte County, surrounding the City of Oroville and unincorporated communities of Berry Creek, Palermo, Honcut, Bangor, Forbestown, Clipper Mills, and surrounding rural areas.
OFFICE LOCATION:	1200 Myers Street, Oroville, CA 95965
EMPLOYEES:	12 full-time, numerous part-time and seasonal staff
SERVICES:	The District (including City of Oroville) has some ownership or lease participation in more than 20 parks and recreational facilities. The District also provides recreational programs for the entire area.
POPULATION SERVED:	51,402 as of 2007 (including the City of Oroville)
DATE OF FORMATION:	1951
ENABLING LEGISLATION:	Public Resources Code Section 5780 <i>et seq.</i>

Figure 2-1



0 2.75 5.5 11
Miles

Current Feather River Recreation & Park District SOI and Jurisdictional Boundaries

BUTTE LOCAL AGENCY FORMATION COMMISSION

Service area boundaries and sphere of influence boundaries are based on best available data, are provided for general representational purpose only, and should not be considered final LAFCO approved boundaries

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The Feather River Recreation and Park District was first established in 1951. The District provides services to a geographically diverse area. Topography within the District ranges from 100 feet to 5,000 feet above sea level. The District's purpose is to provide a diversity of leisure services and facilities that satisfy the varying recreational needs and desires of the populace.

The District encompasses an area exceptionally rich in natural and manmade resources providing a multitude of recreational opportunities. Existing state and federal recreational facilities, predominantly related to the Feather River and to Lake Oroville, provide recreation opportunities for boating, fishing, camping, hiking, and dramatic scenery. Most recreational facilities at the lake are located in the Lake Oroville State Recreation Area, administered and operated by the California Department of Parks and Recreation. Special use facilities under state and federal control include Lake Oroville Visitor Center, Plumas National Forest, State Fish Hatchery, Edward Hyatt Power Plant, and Oroville Wildlife Area.

The Feather River provides the focus for 12,000 acres of riparian forestland in the Oroville Wildlife Area and Lake Oroville State Recreation Area. The Wildlife Area has many small ponds for fishing from the banks, platforms, small boats or, float tubes.³ This area provides a unique opportunity for wildlife conservation and viewing numerous species of birds. Other non-District parks and recreation facilities include: Kelly Ridge Golf Course, Table Mountain Golf Course, Feather Falls hiking and mountain bicycle trail, Feather River/Oroville Dam bicycle trail, and others.

³ Department of Fish and Game (www.dfg.ca.gov/lands/wa/region2/oroville.html)

**TABLE 2-1: FEATHER RIVER RECREATION AND PARK DISTRICT
DEVELOPED PARKLAND AND FACILITIES**

PARK TYPE	TOTAL ACRES	OWNED BY:			LEASED BY DISTRICT*	OPERATED AND/OR MAINTAINED BY FRRPD (ACRES)
		OROVILLE	FRRPD	OTHER		
Neighborhood	22.3	13.9	8.4	0	0	8.4
Community	112.9	8.4	99.8	4.7	4.7	112.9
District Parks	16.5	0	7.1	9.4	0	7.1
Special Purpose	692.6	252.2	2.3	438.2	1.2	3.5
<i>Open Space</i> ⁴	<i>102.9</i>	<i>0</i>	<i>0</i>	<i>102.9</i>	<i>102.9</i>	<i>102.9</i>
Totals*	844.3	274.5	117.6	452.3	5.9	131.9

* Totals do not include the Open Space parks because they are not considered developed.
Source: Feather River Recreation and Park District Draft Master Plan, April 2009.

2.1.2 GROWTH AND POPULATION

In recent years a nationwide economic downturn has resulted in a general slowing of development and growth in California. Butte County has experienced the effects of the slowing economy and, as a result, the Butte County Association of Governments (BCAG) has since revised the population growth rate estimates used in the 2005 MSR to better reflect the current growth rate in Butte County.

A. METHODOLOGY

The population estimates for FRRPD provided in the 2005 Municipal Service Review for Recreation and Park Districts in Butte County included three methodologies for projecting future population between 2000 and 2025. One scenario used the annual growth rate of Butte County (without the Chico Area) from 1990 to 2000, applied to the 2000 U.S. Census population figures for the District. The second scenario used the growth rate for Butte County developed by the BCAG in 2004, and applied to the 2000 U.S. Census data for the District. The third scenario, and the one determined to be most accurate in the 2005 MSR, used a share of Butte County population growth plus a share of City of Oroville population growth.

⁴ The Wildlife Ponds are located in the southern portion of Riverbend Park and are leased by the District from the California Department of Fish and Game. As they are not considered developed, they are not included in the needs analysis in Table 3-6.

The District’s 2009 Draft Master Plan utilizes population estimates based on population and growth rates estimated in the 2005 MSR, with a 2005 estimated population of 51,455 residents. Approximately two-thirds of the District’s population lives in four communities: Oroville and South Oroville (combined population of 14,497), Thermalito (6,045), and Palermo (5,720). The remainder of FRRPD’s population resides in rural areas spread throughout the District. Consistent with population estimates developed in the 2005 MSR, the District’s 2009 Draft Master Plan projects that population within the District will increase to 69,426 by the year 2025.⁵

For the analysis in this SOI, and for the purpose of updating the MSR, population projections were based on a historical average annual growth rate for the City of Oroville, the most current BCAG annual growth rates for the unincorporated areas (Table 2-2), and a weighted calculation of the estimated 2007 U.S. Census Bureau population data. This approach was used in order to reflect a realistic growth rate for the City of Oroville, which in recent years has been significantly lower than BCAG’s 2006–2030 estimates. The City’s General Plan Draft EIR also concluded a lower growth rate, one much closer to the historical average used in this document. From a starting point of the year 2007 (U.S. Census estimated populations for the City and County), the population projections were recalculated using following growth rates.

TABLE 2-2: ESTIMATED ANNUAL GROWTH RATES

BUTTE COUNTY JURISDICTION	AVERAGE ANNUAL GROWTH RATE
Oroville ⁶	1.2%
Unincorporated ⁷	1.1%

B. GROWTH RATES AND PROJECTIONS

Updated population projections are provided in Table 2-3. As discussed in the Methodology section above, the 2005 MSR identified one of the three methods used in that document as being the most accurate projection: the third scenario that used a share of Butte County population growth plus a share of the City of Oroville population growth (see the Methodology section for a description). Table 2-3 provides a comparison of those MSR population projections with the

⁵ Feather River Recreation and Park District Draft Master Plan, April 2009.
⁶ Estimate based on a historical average growth rate for the City of Oroville.
⁷ BCAG Butte Regional Growth Projections 2006–2030.

more recent projections prepared for this SOI Plan and the estimates in the District’s 2009 Draft Master Plan. The revised population projections are lower than those estimated in the 2005 MSR as most accurately reflecting growth rates at the time, with an estimated decrease of 6,520 residents by the year 2025.

TABLE 2-3: POPULATION PROJECTIONS FOR THE FEATHER RIVER RECREATION AND PARK DISTRICT

POPULATION GROWTH ESTIMATE	2005	2007	2010	2015	2020	2025	2030
Updated Projection ⁸	–	51,402	53,161	56,229	59,474	62,906	66,537
2005 MSR Projection ⁹	51,455	–	55,421	59,718	64,375	69,426	–
Difference (Updated Projection – 2005 MSR Projection)	–	–	–2,260	–3,489	–4,901	–6,520	–

DETERMINATION 2-1: GROWTH AND POPULATION FOR THE AFFECTED AREA

The population in the area is expected to grow at a rate of 1.2 percent within the City of Oroville and 1.1 percent in the unincorporated areas of the District.

2.1.3 REVIEW AND ANALYSIS OF SERVICE

A. INFRASTRUCTURE NEEDS AND DEFICIENCIES

This section analyzes the infrastructure needs and deficiencies of the Feather River Recreation and Park District. Information is derived from the District’s Draft Master Plan (April 2009), and interviews with key District personnel. This section specifically details infrastructure needs and deficiencies with respect to park acreage, facilities, programs, and operational needs.

ISSUE #1: PARKLAND NEEDS

Recreation service providers often use estimates of future population growth to determine the needs for parkland and recreation facilities and services. The National Park and Recreation

⁸ Estimate based on historical growth rates for the City of Oroville and growth rates for the unincorporated areas from Butte County Association of Governments’ Butte Regional Population Growth Projections 2006–2030; and U.S. Census population estimates for 2007.

⁹ The projection scenario identified in the 2005 MSR as most accurately reflecting the FRRPD populations used a sum of share of Butte County population growth plus a share of City of Oroville growth. These estimates were also used in the District’s 2009 Draft Master Plan.

Association (NPRA) historically advocated a standard of 6 to 10 acres of developed parkland per 1,000 people to meet the needs for active recreation. This standard could be met by the local recreation provider, national and state parks, and local agencies such as schools, churches, and nonprofit groups. In recent years, NPRA has advocated a more community-based approach to defining park and recreation service needs.

Park Needs

The District has adopted a goal of 5 acres of developed active or passive parkland for every 1,000 residents pursuant to the Quimby Act. With its 2009 Draft Master Plan, the District established seven classifications of parks: Community, Neighborhood, District, Special Purpose, Regional, Linear, and Open Space. Specific parkland standards have not been set for each of the seven types of parks. However, the District arrived at its level of service goal of 5 acres per 1,000 residents by combining the goals for its neighborhood and community parks—2 acres and 3 acres, respectively, per 1,000 population. When calculating its level of service, the District only includes these two park classifications—except in the foothills and rural communities, where there are only district parks. Further, the District does include other agencies’ neighborhood and community parks when calculating the level of service within the City of Oroville’s SOI.

TABLE 2-4: FRRPD PARK LEVEL OF SERVICE STANDARDS

PARK CLASSIFICATION	LOS STANDARD (ACRES/1,000 PERSONS)	SIZE STANDARD (ACRES)	SERVICE AREA (MILES)
Neighborhood ¹⁰	2.0	5–10	0.5
Community	3.0	10–100	1.5
District ¹¹	–	–	3
Special Purpose	–	–	–

Approximately 132 acres of developed parkland is operated and/or maintained by the District. In total, FRRPD owns 118 acres of parkland and leases another 6 acres of parkland. The District serves approximately 51,402 residents (as of 2007) translating into 2.6 acres per 1,000 people. Assuming the FRRPD will increase in population to 66,537 by 2030, the District will need a total

¹⁰ Includes pocket parks, which are a smaller version of a neighborhood park with less amenities and a smaller service area (FRRPD Draft Master Plan).

¹¹ In this case the term “district park” is used to classify a specific type of park, not to indicate a park owned by the FRRPD (FRRPD Draft Master Plan).

of 198 acres of parkland, which is an additional 63 acres over the present total (Table 2-5) to maintain the current ratio of owned and leased parkland to population.

TABLE 2-5: FUTURE DEVELOPED PARKLAND NEEDS WITHIN THE FRRPD (INCLUDES CITY OF OROVILLE FACILITIES) (ACRES PER 1,000 RESIDENTS)

	NEIGHBORHOOD			COMMUNITY			TOTAL DEFICIT
	ACRES	ACREAGE NEEDED TO MEET STANDARD*	DEFICIT (ACRES)	ACRES	ACREAGE NEEDED TO MEET STANDARD*	DEFICIT (ACRES)	
Existing (2007)	22.3	102.8	80.5	112.9	154.2	41.3	121.8
2010		106.3	84.0		159.5	46.6	130.6
2015		112.5	90.2		168.7	55.8	146.0
2020		118.9	96.6		178.4	65.5	162.1
2025		125.8	103.5		188.7	75.8	179.3
2030		133.1	110.8		199.6	86.7	197.5

* Based on FRRPD Draft Master Plan standard of 2.0 acres neighborhood park and 3.0 acres community park per 1,000 residents. FRRPD Draft Master Plan, April 2009.

Riverbend Park was acquired by the District with funds from the relicensing of the Oroville Dam. The Park consists of 56 acres. An additional 100 acres is leased from the California Wildlife Conservation Board and the California Department of Fish and Game, of which five acres have been developed. The Feather River Parkway Bike Trail connects Riverbend Park, Bedrock Park, and other points of interest along the levee.

Park Accessibility

Access to parkland is an important issue given the District's tremendous size and varied topography. Facilities are primarily located in the highest populated areas near Oroville. The District also has facilities in Palermo and Forbestown. Bangor Park is owned and maintained by the Bangor Park Improvement Association, though the District provides some limited assistance. Currently,

24 percent of residential properties are located within ½ mile of a park facility in the Feather River Recreation and Park District area; the ratio is higher for residences in Oroville (Table 2-6).

Access to park facilities near Oroville is especially difficult for residents in the distant foothill communities of Pulga, Brush Creek, Berry Creek, Mountain House, Feather Falls, Clipper Mills, and Forbestown where distance is compounded by slow travel in mountain terrain. Even if facilities were built in outlying areas, the District would have difficulty maintaining these facilities from its base of operations in Oroville.¹² Therefore, reliance upon local schools, state and federal recreation sites, and privately developed recreation areas will continue to be necessary to meet the needs. The District is pursuing acquisition of land and development in Nelson Park and Riverbend Park on the northwest fringe of Oroville where population growth is expected. Small facilities for Berry Creek and Cherokee are also envisioned.

**TABLE 2-6
DISTANCE TO FACILITIES**

DISTANCE	PERCENTAGE OF RESIDENTIAL PROPERTIES
½ Mile	24
1 Mile	41
2 Miles	70
5 Miles	92
10 Miles	99

Source: 2005 Municipal Service Review, Cotton/Bridges/Associates.

ISSUE #2: RECREATION FACILITY NEEDS

The District utilizes several factors in planning for present and future recreation facilities. National Park and Recreation Association guidelines provide an estimate of the number and type of facilities needed by a community on a per capita basis. The District considers the NPRA standard as well as the availability of recreational facilities provided by churches, community groups, schools, and other groups in the community. In addition, the District considers the current utilization rate of existing facilities and demand for additional facilities. Table 2-7 lists District facilities and the array of recreational opportunities available.

¹² Feather River Recreation and Park District Draft Master Plan, 2009.

TABLE 2-7: FRRPD PARK AND RECREATIONAL FACILITIES

PARK/FACILITIES	PLAYGROUND	PICNIC AREA	BARBEQUE	RESTROOMS	HORSESHOE PITS	VOLLEYBALL	TENNIS	BASKETBALL	SOFTBALL	YOUTH BASEBALL	MULTI-PURPOSE FIELDS	ADULT BASEBALL	KITCHEN	POOL	BIKE TRAIL	WADING
Bangor Park*	X	X	X	X	X	X	X	X	X		X					
Bedrock Park & Amphitheater		X	X	X			X									X
Feather River Parkway				X											X	X
Forbestown Park/Comm Ctr.	X	X	X	X				X					X			
Martin Luther King Park	X	X	X	X				X	X		X					
Gary Nolan Sports Complex	X	X		X					X	X		X				
Municipal Auditorium				X				X					X			
Nelson Sports Complex	X	X	X	X		X	X		X	X				X		
Palermo Park	X	X	X	X	X			X	X	X	X			X		
Riverbend Park	X	X	X												X	X
Wyandotte Park		X	X				X	X								

Source: Feather River Recreation and Park District Draft Master Plan, April 2009.

Notes: Local schools offer a range of recreational facilities normally open to the public after school hours, including picnic areas, hard surface play areas, basketball courts, ballfields, and other facilities. These facilities are not included above.

* Bangor Park is owned and maintained by the Bangor Park Improvement Association, though the District provides some limited assistance. The park is included on this table to illustrate the types of improvements available in this community.

ISSUE #3: OPERATIONAL NEEDS

The District has issues related to poor condition and short supply of vehicles and equipment. However, it has been unable to purchase new equipment because all revenues have been needed to maintain park facilities and meet obligations for ongoing operations. The District also identified the need for capital improvements to existing facilities as well as acquisition and development of additional facilities over a 10-year period and in 2002 established a benefit assessment district.

DETERMINATION 2-2: PRESENT AND PLANNED CAPACITY OF PUBLIC FACILITIES AND ADEQUACY OF PUBLIC SERVICES, INCLUDING INFRASTRUCTURE NEEDS AND DEFICIENCIES	
	<i>The District should gauge the need for, establish funding for, and provide parkland, recreational facilities, and recreational programming to meet the needs of the community, prioritizing currently underserved areas. In addition, the District should consider additional joint-use arrangements for underserved areas.</i>

B. FINANCIAL ABILITY OF AGENCY TO PROVIDE SERVICES

District finances and financial practices were reviewed as part of this service review. Sources of information include the District's annual budget, financial statements and auditor's report, capital improvement plans, and discussions with District staff.

ISSUE #1: DISTRICT FINANCING

The District operates on a 12-month fiscal year that begins July 1 and ends June 30. The District submits to the County Auditor a budget of estimated revenues and expenses approved by the Board of Directors each year prior to June 30 that address the forthcoming fiscal year. The final budget is legally enacted by the Board of Directors prior to August 10 after any changes, if necessary, are made.

Revenues and Expenses

In recent years, tax revenues have accounted for between 67 and 72 percent of District revenue, with the remaining portion coming from user fees, aid from other governments, and benefit assessments (Table 2-8). For the past three years, the District revenues have ranged from more than \$1.7 to nearly 2.1 million. District revenues are largely comprised of property taxes (72 percent), fees collected from the benefit assessment district (10 percent), and fees and charges for services (10 percent), while interest from District reserves accounts for less than one percent of revenues. The benefit assessment district collected \$199,033 in FY 2007/08, and several other specific projects have special revenue accounts including Bedrock Tennis Court, Nelson Park addition, and Riverbend Park. The District also receives Development Impact Fees from new residential development in the unincorporated areas within its boundaries. The District is currently negotiating with the City of Oroville to receive a greater share of its Development Impact Fees, and also hopes to establish a Landscape and Lighting District. Over the past three years, average District expenditures were comprised of salaries/benefits (24 percent) and services/supplies (25 percent) and fixed asset spending (35 percent).

District Assets, Liabilities, and Reserves

In the past, the District has experienced significant financial difficulties, at times exhausting its reserves to cover shortfalls. However, its tax revenues have increased in recent years while salaries/benefits, services, and supplies have decreased as a percentage of expenditures. The

District had \$467,875 in cash and cash equivalents deposited into the County Treasury as of the end of 2003. The total fund equity for FY 2002/03 was \$370,672, all of which is unreserved and undesignated.

The District's current fund balance is not enough to cover expenses until tax installments become available. The County Treasurer is paying expenses until tax revenues are available on an annual basis with the condition that the District improves its financial situation. The District does not have an adopted policy governing the appropriate amount of reserves to cover normal operating expenses nor capital outlays. Table 2-8 details a summary of revenue and expenditures for the District over the past three years.

TABLE 2-8: SUMMARY OF REVENUES AND EXPENDITURES*

REVENUES	ACTUAL 2005–2006	ACTUAL 2006–2007	ACTUAL 2007–2008
Property Taxes	\$903,849	\$1,283,148	\$1,483,471
Charges for current services	\$202,484	\$275,783	\$202,352
Assessment Fees	\$191,945	\$199,033	\$0
Interest Earned	\$9,399	\$19,335	\$12,618
Other government support	\$0	\$20,842	\$0
Other revenue (incl. reimbursement to prior exp.)	\$454,193	\$108,199	363,012
Total General Fund Revenue	\$1,761,870	\$1,906,340	\$2,061,453
EXPENDITURES			
Salaries and benefits	\$817,912	\$677,103	\$803,738
Services and Supplies	\$610,499	\$680,158	\$1,124,629
Fixed assets	\$761,661	\$2,146,721	\$481,322
Repayment of loans	\$12,751	\$110,342	\$1,447,659
Misc. (O&M special projects)	\$0	\$0	\$31,574
Total General Fund Expenses	\$2,202,823	\$3,614,324	\$3,888,922
Undesignated fund equity at beginning of year	\$232,047	(\$50,120)	\$413,792
END OF YEAR UNDESIGNATED FUND BALANCE	(\$50,120)	\$413,792	\$403,806

Note: * Benefit Assessment District revenues and expense are included beginning in 2006/07.

Source: Feather River Recreation and Park District Draft Master Plan, April 2009.

Capital Improvements

The District has a 10-year capital improvements plan. Capital improvements are funded through grants, impact fees, a benefit assessment district, and partnerships with other agencies such as the

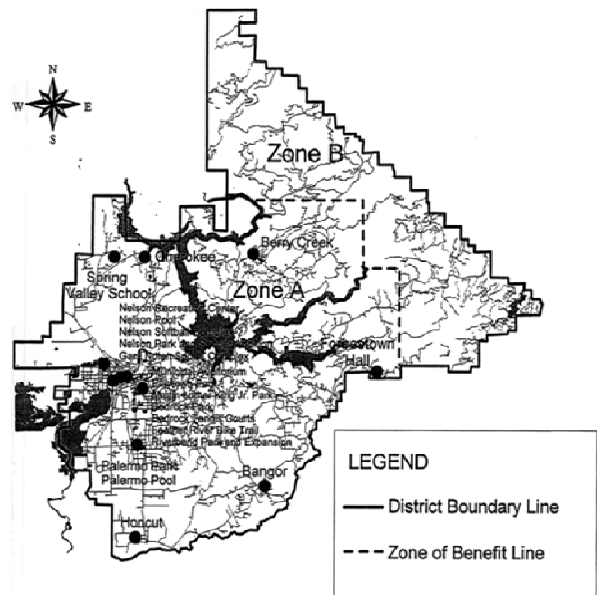
City of Oroville, Butte County, state agencies, the Oroville Redevelopment Agency, and local organizations. The District has been developing Riverbend Park in phases since 2005 from a \$2.2 million California DWR grant and a \$918,000 grant from the California Department of Boating and Waterways. However, District staff is concerned about implementing large capital improvements projects at the present time even if the project is completely funded by grants or other funding source due to ongoing maintenance costs associated with such projects. Although the District has adopted a benefit assessment district, the assessment covers the maintenance and operation of existing, rather than new facilities. A Nexus Report was prepared in March 2009,¹³ which recommends new impact fees for residential development.

ISSUE #2: RATE RESTRUCTURING

Since the passage of Proposition 13 in 1978, California jurisdictions have increasingly relied on alternative revenue sources (such as user fees and developer impact fees) to finance existing services as well as the construction of new facilities. Given the District’s financial position, opportunities for rate restructuring are worth exploring.

Benefit Assessment

The District established a benefit assessment district in 2002 to address the significant level of deferred maintenance, make park improvements, and fund ongoing maintenance and operation of parks throughout the District. The current assessment is \$10 for every single-family dwelling in the District and a slightly lower rate for multi-family dwellings. Currently, the District collects approximately \$199,033 annually from this assessment. This represents about 20 percent of the operational budget. The Benefit Assessment District increases using a formula based on the San Francisco Consumer Price Index, though the



¹³ Supplemental Development Impact Fee Calculation and Nexus report for the City of Oroville and Feather River Recreation and Park District. SCI Consulting Group, March 2009.

increase cannot exceed three percent per year. Each new house or business that is built within the assessment district boundaries pays into this assessment fund.

The assessment funds augment the District’s funding for maintenance, improvements to park and recreation facilities, improved access for disabled individuals, improvements to park safety and lighting, and construction of new parks and facilities in rural parts of the District. The funds can be dedicated to salaries and benefits for existing and new maintenance employees, maintenance related services and supplies, and park improvements. As of the writing of this document, the funds have been used for maintenance staff, replacing worn out equipment, maintenance related services and supplies, park design services, and off-site mitigation.

Development Impact Fee

A key issue facing FRRPD is funding the acquisition and development of park and recreational facilities, particularly since the District lacks reserves for such purposes. In January 2005, the District began receiving Development Impact Fees on new residential construction (\$1,056 and \$828, respectively, per new single family and mobile home) in the unincorporated areas within its boundaries. The impact fees fund the acquisition and development of new park and recreational facilities needed to serve expected population growth. In March 2009, a Supplemental Development Impact Fee Calculation and Nexus Report was prepared for the City of Oroville and the FRRPD. The fee schedules identified in the report are listed below in Table 2-9. The District is also currently negotiating with the City of Oroville regarding the collection of development impact fees.

TABLE 2-9: RESULTS OF CITY OF OROVILLE/FRRPD NEXUS REPORT, MARCH 2009

HOUSING TYPE	FRRPD (FEE/UNIT)	CITY OF OROVILLE (FEE/UNIT)
Single family detached residence	\$1,196	\$1,535
Single family attached residence	\$1,160	\$1,488
Multiple family residence	\$1,063	\$1,364
Mobile home residence	\$793	\$1,017

Service Charges and Fees

The District charges fees to recover the costs for recreation programs and facility rentals. District fees are adjusted annually by District staff and are based on the cost of providing the

subject service, surveys of comparable services provided by other Districts, and resident opinion as to the reasonableness of such fees. District staff feels that some fees may be too low, especially facility rental fees. Facility fees include—pool rental for \$75 for 2 hours and \$25 for each additional hour plus a mandatory lifeguard fee of \$13, meeting rooms rent for \$35 for 8 hours and \$10 for each additional hour, park facilities rent for \$20 to \$80 for various hours, and softball/baseball fields rent for \$40 to per day per field. In addition to these fees, there is also a \$10 Administrative Fee charged for each facility rental. The District offers a variety of recreation programs for all age groups, including team sports, swimming, fitness, art, dance, and educational classes. Fees for programs and classes vary widely and are very reasonable. Some activities cost as little as \$1 per session (Tai Chi classes and Lap Swim), while classes typically range between \$27 and \$55 for a 4- to 6-week period. The District also partners with the Feather River Senior Citizens Association (FRSCA) to offer a host of activities for seniors, with membership dues \$5 annually.

ISSUE #3: FINANCIAL ISSUES FACING THE DISTRICT

The District is restructuring its financial position to improve its long-term financial stability. Despite significant changes being implemented, the District continues to be affected by the shift in property tax revenue to address the State budget deficit. This shift has caused the District to rely temporarily more on the revenue from the benefit assessment district.

Even though the District has been successful in winning grants for new park development, (e.g., Riverbend Park is funded through a \$2.2 million California DWR grant and a \$918,000 grant from the California Department of Boating and Waterways), District staff members are concerned about implementing large capital improvements projects even if the project is completely funded by grants or other funding source since the District has little ability to take on any new maintenance responsibilities. Although the District adopted a benefit assessment district in 2002, the assessment covers the maintenance and operation of existing, rather than new facilities.

DETERMINATION 2-3: FINANCIAL ABILITY OF AGENCY TO PROVIDE SERVICES

The District should consider reducing some facilities or services where the City of Oroville or other agencies provide adequate levels of parks and recreation services and where cost savings could result or coordinating with the City of Oroville to increase and share the City’s development impact fee.

The District also should consider increasing programming and facility rental fees to cover administrative costs and other overhead costs. The District should establish a policy for maintaining undesignated reserves at a level that would cover operating expenses for at least three months. The District should maintain a reserve for necessary future capital outlays and adjust rates and/or cut costs accordingly to fund this reserve at adequate levels.

C. MANAGEMENT EFFICIENCIES, COST AVOIDANCE, AND FACILITY SHARING OPPORTUNITIES

Feather River Recreation and Park District was formed as an independent special district in 1951 under Article 1, Chapter 3, Division 5 of the California Public Resources Code. The District’s first Board of Directors was elected in November 1951, presiding over more than 630 square miles of territory—for comparison, the City of Los Angeles has less than 500 square miles of land area.

ISSUE #1: DISTRICT MANAGEMENT

District Mission

In 2005, the Feather River Recreation and Park District began Phase I of the process of a comprehensive update to its 1984 Master Plan. That same year, it officially adopted the following as its mission statement: “We will provide and maintain quality parks, recreation experiences and related facilities and programs for all residents of the District in a fiscally sustainable manner that compliments the natural resources and cultural heritage of our community.” Phase II of the update is nearing completion and the final Master Plan is anticipated to be finalized before summer 2009.

District Organization

The Board is responsible for hiring a General Manager, who, in addition to managing District staff, operations, and programs, also serves as Secretary to the Board and prepares and administers the District’s budget. The General Manager manages up to 50 employees in three divisions—Administration, Recreation, and Parks. A Parks Superintendent manages the daily

operations and upkeep of the facilities, including a Maintenance Secretary, 5 full-time and 8 or 9 part-time maintenance positions, and 20–30 part-time “work alternates,” which include court-appointed and training program workers. The District has plans to add two full-time maintenance positions and to reduce its staffing by the equivalent number of part-time positions.

The Recreation Division consists of a Recreation Supervisor, who is responsible for managing the District’s recreation programs as well as two part-time Recreation Coordinators, who the District plans to replace with two more full-time Recreation Supervisors. The Recreation Supervisor manages more than 50 part-time Recreation Leaders, Lifeguards, Sports Officials, and Leisure Class instructors, particularly in peak recreation seasons. The Administration Division includes an Accounting Supervisor, an Administrative Secretary, and a Maintenance Secretary.

ISSUE #2 MANAGEMENT EFFICIENCIES

Staffing Levels and Workload

District staff members currently maintain 132 acres of developed parkland. Maintenance staff is responsible for maintaining 16 acres of developed parkland per staff person. The District maintains all administrative facilities with its own employees. Most of the maintenance work force is either part-time without benefits or from no-cost work alternative programs. Forbestown Park, which is located 25 miles east of town, is maintained primarily by the local citizens in the community. All proceeds from the Forbestown Community Hall and Museum go to the two respective organizations that operate and maintain these facilities.

The District’s Administrative Office is in the Oroville Municipal Auditorium. This facility is leased from the City for \$1 per year. The District is responsible for all maintenance and operation of the facility, except any major maintenance or remodel of the building, which, according to an agreement between the City and the District, would be shared equally. The District’s infrastructure and equipment is maintained mostly by District staff. However, greater reliance on outside vendors such as electricians and plumbers is occurring as skilled staff retires and staff with less versatile skills in these areas gradually replaces them. Auto repair is a prime example where work is contracted out to a greater degree than in the past.

Management Practices

The District anticipates needs and provides needed services and facilities using a master planning process. The updated Master Plan includes an inventory of existing infrastructure, land, and facilities; identifies current needs; and, provides an estimate of needs for the next 10–20 years. The District provides guidance to its employees using a Personnel Policy Manual, which was revised and adopted in December of 1981. The District conducts annual audits to ensure compliance with state and federal tax laws.

ISSUE #3: COST AVOIDANCE

Since the District's operations are primarily funded by property taxes, the District's revenue cannot increase more than two percent annually. Therefore, the District implements a variety of financial practices, administrative processes, and joint use agreements to maximize the efficiency of services provided to residents.

Financial Practices

The District accepts bids from competitive service and equipment companies or proactively searches service and equipment providers for pricing and other information in an effort to reduce costs. The District has used a private accountant for auditing but retains an accountant on staff for daily accounting needs and a bookkeeper for financial and other recordkeeping. The District purchases only used vehicles and has not been able to make any substantial purchases in recent years due to financial limitations.

Insurance Costs and Liability

The District uses the California Association for Park and Recreation Insurance (CAPRI), a pooled insurance provider for general liability, automobile liability, and property insurance, and the Park and Recreation District Employee Compensation group for worker's compensation insurance. Pooled insurance providers generally offer greater savings in insurance costs compared to individual private insurance providers.

Contract Services

The District contracts with Do-It Leisure to provide services to persons with disabilities. The Paradise Recreation and Park District and Chico Area Recreation and Park District also contribute to this contract. The District also contracts out environmental work, park planning

and facility development, and certain financial and other professional consulting tasks. As noted earlier, the District is also outsourcing more specialized jobs, such as auto repair, electrical, plumbing, and other similar skilled positions.

ISSUE #4: COOPERATIVE ARRANGEMENTS

The large size of the District (631 square miles), terrain and topography, and budgetary limitations have underscored the importance, both financially and logistically, of maintaining and developing cooperative arrangements with numerous public and private entities for providing park and recreational services. The following discussion offers a few highlights.

Shared Facilities

The District shares facilities, equipment, and maintenance yards with other public entities. For instance, the District leases the Municipal Auditorium, owned by the City of Oroville, for \$1 per year. The District uses the facility for its administrative offices and is responsible for maintenance and operations costs, except for major facility maintenance items. The District Youth Sports Program provides their facilities—volleyball, flag football, cross country, basketball, golf, and track—to more than 100 teams every year. Area schools, such as Oroville Union High School, partner with the District to provide teams, coaches, transportation, and facilities for the programs.

Joint-Use Agreements

The District uses Oroville Union High School District gymnasiums and other School District facilities for programs and events, and in return, the School District uses several Recreation District facilities for sports programs and special events. The District has an informal joint-use agreement with the Oroville High School District for the use of Harrison Field: the high school uses the field and stadium for football games and track meets, and the District uses the facilities for track and field recreation programs. The District leases park facilities from the City of Oroville in return for an agreement to maintain or operate the park. In other cases, the parks are jointly owned by the District and City of Oroville (Table 2-1).

Interagency Cooperation

Partnerships with other organizations represent a potential opportunity for the District to provide additional services or facilities without the financial burden such services and facilities would typically entail. According to staff, no ongoing partnerships have occurred. However, the District is in ongoing discussions with the Department of Water Resources, State Parks for the maintenance and operation of existing and new facilities arising from the DWR re-licensing process. Similar discussions involve the potential relationships with the City of Oroville for the maintenance and operation of Riverbend Park and proposed improvements planned for the low flow section of the Feather River. The District will continue to pursue avenues for improving interagency cooperation as a means to serve residents of the District in the most cost-effective and responsive manner.

The District has considered alternative arrangements with the City of Oroville, which also provides some park and recreation facilities, to avoid duplication of effort. The District has, in fact, assumed the responsibility for some former City facilities, such as the maintenance and landscaping of Bedrock Park. This facility had responsibility transferred to the District because the City and District agreed that a substantial number of the facility's users reside outside the City limits. With regard to other cooperative arrangements or transferring responsibility for facilities within the City, the District Board has discussed the need for one agency to be responsible for all park maintenance in the vicinity. Since the District's geographic coverage and recreational programming are more extensive, the District Board members believe the District, instead of the City, should be that one agency with universal park maintenance duties. One instead of two equipment fleets would be required. The number of maintenance and administrative staff could possibly be reduced between the two organizations. The challenge in this type of reorganization, according to the District Manager, is establishing an agreeable property tax sharing and development impact fee structure between the District and the City and establishing between the City and the District a shared understanding of their missions in providing park and recreation facilities and services – missions that do not overlap.

DETERMINATION 2-4: MANAGEMENT EFFICIENCIES/COST AVOIDANCE, AND FACILITY SHARING OPPORTUNITIES

While the District has an adequate management structure to provide ongoing parks and recreation service, it should consider additional use of volunteers for park upkeep. It should also consider additional partnerships with local service agencies, school districts, and the City of Oroville. This would allow the District to increase or maintain its parks and recreational services without increasing—and possibly even reducing—the overall cost to the District of providing service. The District and City should consider additional cooperative arrangements that increase the efficiencies in service delivery and avoid duplication of effort.

D. LOCAL ACCOUNTABILITY

The District is an independent special district governed by a five-member Board of Directors elected by the community for four-year terms. The Board of Directors must approve all issues of District policy, including any contracts or leases entered into by the District.

District Meetings

The Board of Directors meets on the second Wednesday of each month, and when special meetings are called by the Board Chair or General Manager. Agendas are published in the local newspaper (Oroville Mercury Register) and posted at District offices. Each meeting has a public comment period, and all members of the public are welcome at all meetings. Less than six members of the public attend a typical meeting of the Board of Directors, though more controversial actions draw greater numbers. The District indicates that all applicable provisions of the Brown Act are adhered to regarding public hearings. The District also posts all Board meeting agendas and minutes, committee advisory committee meeting agendas and minutes, and job announcements on its web site.

Public Accountability

The District has several means to maintain public accountability. For instance, the District works with five citizen advisory groups, including Forbestown Advisory Council, Palermo Community Council, Bangor Community Park Improvement Association, Berry Creek Community Association (BCCA), Mountain Springs Grange, and Cherokee Historical Association. All of these groups are receiving agendas and minutes of District Board Meetings and are looking for ways to improve park and recreation services in their respective

communities. The first three groups have recently been successful in working with the District to improve existing facilities. The latter three rural communities are interested in working more closely with the District, but do not have park and recreational facilities at this time.

District Operations

Staff is available by phone during normal business hours (8:00 a.m.–5:00 p.m., Monday through Friday). Voice mail is available for each member of the staff. Recreation staff members have contact with participants and are typically available to provide assistance at the program site. The public is encouraged to contact Recreation Supervisors and program staff at the District offices with any questions or needs. Contact information is available on the District’s web site and in the Butte County Yellow Pages. Annual budget and audit reports are made available to the public. Elected and appointed District officials are identified at the District’s public hearings and in District promotional material, such as informational flyers, the web site, and program guides.

District Advertising

The District prepares an annual recreation guide and distributes this guide to schools, local businesses, and newspapers. The guide is also available at the District’s office and on its web site, which also provides contact information, and information on seasonal programming, fees, and events. A weekly column in the Oroville Mercury Register lists current recreational programs offered by the District, and flyers for special events are posted by staff across town and at the schools. The 2009 Draft Master Plan recommends that a staff position be created for the purpose of marketing and special events coordination.

Customer Accountability

The District does not have a formally adopted customer service doctrine or particular methodology for gauging customer satisfaction. Most customer complaints are received by administrative staff, which can typically resolve their issue or refer the problem to a Recreational Supervisor. Feather River staff has contact with many clients and community members, which allows the District to have some idea whether the level of service provided is meeting residents’ expectations. District staff also attend community service agency meetings and work with organizations such as the Community Health Alliance Organization, Our Children Our Treasure, Greater Oroville Senior Organization, Parent Education Network, and similar organizations.

This community outreach allows staff to hear the needs of the community, and in particular special needs of children and seniors.

DETERMINATION 2-5: LOCAL ACCOUNTABILITY	
	<i>The District provides the public with adequate information and opportunity for input and involvement in District activities.</i>

E. GOVERNMENT STRUCTURE

Government structure addresses the suitability of the District’s current physical boundaries, potential changes to boundaries, and the political appropriateness of District boundaries. This includes an analysis of the logic of the existing and planned District boundaries, and thus opportunities to provide service in a more efficient or cost-effective manner. The District’s boundaries and Sphere of Influence (SOI) are coterminous.

Underserved Areas

Most rural areas in the mountainous terrain in northeastern FRRPD are underserved. These communities include Berry Creek, Feather Falls, Bangor, Pentz, and Honcut among others. However, schools in these communities participate in the youth sports program, and many residents travel to Oroville to use facilities or participate in programs. Participants drive 15 to 30 miles in some cases to access recreational programs and parks. District staff believes that it is economically infeasible to provide facilities and programs in the rural areas of the District, without staff and funding support from each community. The second underserved area is adjacent to Oroville in the Thermalito area (see Figure 2-1). This area is anticipated to experience significant population growth in the near future.

There are areas of the Paradise Recreation and Park District near its boundaries with the FRRPD that are underserved. However, the District does not have the facilities or ability to expand its boundaries into these areas and provide an adequate level of service; therefore, this MSR does not propose boundary expansion in this area.

Potential Boundary Adjustments

The District has facilities in the Thermalito area, where future population growth is anticipated. Facilities in the vicinity include the Nelson Softball Baseball Complex, Nelson Pool, and Nelson Recreation Center. As residents move into the Thermalito area, they will rely on the District and the City of Oroville for public services and facilities. The District boundaries and benefit assessment district boundaries cover portions of the Thermalito area, but not all areas where future population growth is being considered. The District Board, however, has expressed interest in expanding its boundaries to the area north of Larkin Road and west of Table Mountain Golf Course to Highway 99 to include other portions of the Thermalito area expected to experience population growth. The Cities of Biggs and Gridley are not financially positioned to provide additional park and recreational services to accommodate the needs of this area, nor are CSAs No. 31 and No. 34 designed to provide recreational services other than the provision of pools. Should the City of Oroville amend its Sphere of Influence and/or annex territory in the Thermalito area to accommodate land development projects that involve population growth, residents of this area would likely continue to utilize services and facilities provided by the District.

The District has tentatively identified an area located between its existing southwestern boundary and the Feather River for expansion of its services, which may prove mutually beneficial to residents and FRRPD. The expansion would allow the District to build on the existing Feather River Parkway, providing needed access to the Feather River for the District's recreational users. The adjustment would also form a logical physical boundary along the western edge of the District.

Because the FRRPD is so large, and much of its northeastern portion is primarily forestland with very low residential development, the District may consider contracting its boundaries to exclude regions not currently benefitting from District services. An area north of State Highway 70 has been identified by the District as an area for potential removal from its boundaries (Figure 4-1). Sparsely populated and far removed from District facilities, this area likely does not warrant the use of District resources to develop parkland there, and it may be beneficial for the District to detach this area from its boundaries. The area contains the unincorporated community of Pulga and is directly adjacent to the Paradise Recreation and Park District (PRPD). Because PRPD

currently provides recreational service support in the Concow area, which is relatively close to the area identified for removal, it may benefit area residents to annex into the PRPD in the future.

FRRPD boundaries currently include the lower Pentz Road and Big Bend areas, which may be better served by the Paradise Recreation and Park District due to these areas' closer proximity to PRPD's recreational facilities in the Town of Paradise (Figure 4-1). The Big Bend area is approximately 7,054 acres in size and consists of 229 parcels. The lower Pentz Road area is approximately 6,062 acres in size and consists of 278 parcels. Land use in these two area is predominantly rural residential and agricultural, although there are several higher density residential developments along Pentz Road, one of which is currently divided by the PRPD/FRRPD boundary. It should also be noted that the Spring Valley Elementary School, which has been utilized in the past by the Paradise Recreation and Park District for various recreational programs and may be utilized by the District, is in the lower Pentz Road area.

Because of the two areas' proximity to PRPD facilities, removing them from the Feather River Recreation and Park District and adding them to the Paradise Recreation and Park District would result in logical district boundaries. This would eradicate several existing FRRPD and PRPD peninsulas and place existing communities of interest all within the same recreation and park district. Additionally, this action would place the Spring Valley Elementary School within PRPD's boundaries. FRRPD and PRPD staff were generally favorable to the future detachment of these areas from FRRPD and annexation to PRPD.

The geographic area of the Paradise Recreation and Park District includes lands that are located on the east side of the North Fork of the Feather River in the Big Bend/Poe Powerhouse area. This area, which consists of 15 parcels totaling approximately 1,610 acres, is physically separated from the vast majority of PRPD by the Feather River. With the exception of the Poe Powerhouse and a rail line, this area is undeveloped, with most of the parcels owned by the federal government or PG&E. To form logical District boundaries, this area should be removed from PRPD and added to the FRRPD, an action that would result in all parcels on the south and east side of the North Fork of the Feather River being within the boundaries of the FRRPD.

DETERMINATION 2-6: GOVERNMENT STRUCTURE

The District should consider expanding its boundaries to include all portions of the Thermalito area where future urban level growth is anticipated and comprehensive park and recreation services would be desirable. This effort should be coordinated with the City of Oroville, should the City amend its Sphere of Influence or annex territory to accommodate future growth.

The FRRPD should consider detaching the lower Pentz Road and Big Bend areas for future annexation into the Paradise Recreation and Park District. These two areas are closer to the PRPD's recreation facilities and would more suitably be associated with, and benefit from, the recreational services provided by the PRPD.

To create logical District boundaries, the FRRPD should consider expanding its boundaries to include the area on the east side of the North Fork of the Feather River in the Big Bend/Poe Powerhouse area, which is currently within the Paradise Recreation and Park District.

The geographic size, topography, sparse population base, and access issues suggest that the District should consider boundary contractions, as well. The District should consider contracting its boundaries to remove rural areas without existing or future residential population.

2.1.4 SUMMARY OF DETERMINATIONS

DETERMINATION 2-1: GROWTH AND POPULATION FOR THE AFFECTED AREA	
	<i>The population in the area is expected to grow at a rate of 1.2 percent within the City of Oroville and 1.1 percent in the unincorporated areas of the District.</i>
DETERMINATION 2-2: PRESENT AND PLANNED CAPACITY OF PUBLIC FACILITIES AND ADEQUACY OF PUBLIC SERVICES, INCLUDING INFRASTRUCTURE NEEDS AND DEFICIENCIES	
	<i>The District should to gauge the need for, establish funding for, and provide parkland, recreational facilities, and recreational programming to meet the needs of the community, prioritizing currently underserved areas. In addition, the District should consider additional joint-use arrangements for underserved areas.</i>
DETERMINATION 2-3: FINANCIAL ABILITY OF AGENCY TO PROVIDE SERVICES	
	<p><i>The District should consider reducing some facilities or services where the City of Oroville or other agencies provide adequate levels of parks and recreation services and where cost savings could result or coordinating with the City of Oroville to increase and share the City’s development impact fee.</i></p> <p><i>The District also should consider increasing programming and facility rental fees to cover administrative costs and other overhead costs. The District should establish a policy for maintaining undesignated reserves at a level that would cover operating expenses for at least three months. The District should maintain a reserve for necessary future capital outlays and adjust rates and/or cut costs accordingly to fund this reserve at adequate levels.</i></p>
DETERMINATION 2-4: MANAGEMENT EFFICIENCIES/COST AVOIDANCE, AND FACILITY SHARING OPPORTUNITIES	
	<i>While the District has an adequate management structure to provide ongoing parks and recreation service, it should consider additional use of volunteers for park upkeep. It should also consider additional partnerships with local service agencies, school districts, and the City of Oroville. This would allow the District to increase or maintain its parks and recreational services without increasing—and possibly even reducing—the overall cost to the District of providing service. The District and City should consider additional cooperative arrangements that increase the efficiencies in service delivery and avoid duplication of effort.</i>
DETERMINATION 2-5: LOCAL ACCOUNTABILITY	
	<i>The District provides the public with adequate information and opportunity for input and involvement in District activities.</i>

DETERMINATION 2-6: GOVERNMENT STRUCTURE

The District should consider expanding its boundaries to include all portions of the Thermalito area where future urban level growth is anticipated and comprehensive park and recreation services would be desirable. This effort should be coordinated with the City of Oroville, should the City amend its Sphere of Influence or annex territory to accommodate future growth.

The FRRPD should consider detaching the lower Pentz Road and Big Bend areas for future annexation into the Paradise Recreation and Park District. These two areas are closer to the PRPD's recreation facilities and would more suitably be associated with, and benefit from, the recreational services provided by the PRPD.

To create logical District boundaries, the FRRPD should consider expanding its boundaries to include the area on the east side of the North Fork of the Feather River in the Big Bend/Poe Powerhouse area, which is currently within the Paradise Recreation and Park District.

The geographic size, topography, sparse population base, and access issues suggest that the District should consider boundary contractions, as well. The District should consider contracting its boundaries to remove rural areas without existing or future residential population.

3.0 SPHERE OF INFLUENCE ANALYSIS

Since its inception in 1951, FRRPD’s boundaries have remained unchanged. The last SOI Study prepared for the District was the 1985 SOI Study for Butte County special districts.¹⁴ The District’s SOI is coterminous with its boundaries and encompasses the City of Oroville (City) and surrounding urban areas, which have been identified in the FRRPD Draft Master Plan as the District’s Core Planning Area. The remainder of the District is primarily agricultural and forest lands, and makes up the entire southeastern corner of Butte County (Figure 2-1). To the west, the District’s SOI is contiguous with five other recreation and park providers: Paradise Recreation and Park District, Durham Recreation and Park District, Richvale Recreation and Park District, and CSAs No. 31 and 34.

The relationship between the City and District is described in more detail in Section 3.2. In general, FRRPD is the primary provider of recreational programming and park operation for area residents, while the City is responsible for operating and maintaining primarily neighborhood parks and pocket parks within City limits.¹⁵ While the City owns some larger parks—including Riverbend Park, Mitchell Park, and Nelson Park and Recreational Center—FRRPD provides operations and maintenance. This document identifies and discusses parkland provision and recreational services provided by the FRRPD, and does not attempt to analyze services provided by the City of Oroville.

During the process of updating the District’s Master Plan, staff have identified and recommended several areas for detachment or annexation.

- Detachment of the area north of the North Fork of the Feather River and State Highway 70 in the northernmost portion of the District in the Pulga region.
- Annexation of the area west of Thermalito, encompassing the Afterbay and using State Highway 99 as the western boundary (an area currently within CSA No. 31 – Schohr’s Swimming Pool boundaries).

¹⁴ Oroville-Thermalito Area Sphere of Influence Study. Butte County Local Agency Formation Commission. March 1985. Prepared by J.L. Mintier and David Wade.

¹⁵ City of Oroville 2030 General Plan Draft EIR.

- Annexation of the area between the existing boundary and the Feather River to the west (currently within CSA No. 34 – Gridley Swimming Pool boundaries), in the southwest corner of the District.

Additional discussions with the District have resulted in the identification of several other areas for inclusion and/or removal from the FRRPD SOI.

- Inclusion of the Big Bend/Poe Powerhouse area located in the northern portion of the District and east of the North Fork of the Feather River.
- Exclusion of the Big Bend Area located north of Lake Oroville and west of the North Fork of the Feather River.
- Exclusion of the Lower Pentz Road area located north of the Durham-Pentz Road in the northern portion of the District.

As described in Section 1.4, LAFCO is required to consider and prepare written statements addressing the four factors enumerated under California Government Code Section 56425(e), including present and probable land uses in the area, present and probable need for public facilities and services, the present capacity of facilities and adequacy of services, and the existence of social or economic communities of interest. An analysis of each of these factors is provided in the following sections.

3.1 PRESENT AND PLANNED LAND USE

In order to achieve an accurate overview of the growth and development potential within the District, a number of factors need to be considered. The following factors, when considered together, reflect the existing development within the Feather River Recreation and Park District as well as provide a picture of existing development potential:

- Land use designations, including existing and any proposed changes
- Special land use limitations, including Williamson Act and designated open spaces
- Improved and unimproved parcels

State law requires every city and county in California to adopt and maintain a comprehensive and long-term General Plan that is to serve as a “blueprint” for land use and development.

Ninety-eight percent of the District's lands consist of the unincorporated areas in the southeast portion of Butte County. As these lands are under the County's jurisdiction, development is guided by the Butte County General Plan. For lands within the City of Oroville, the only incorporated city in the District, the primary guiding document is the City of Oroville General Plan, which addresses concerns regarding growth and guides the land uses within City limits.

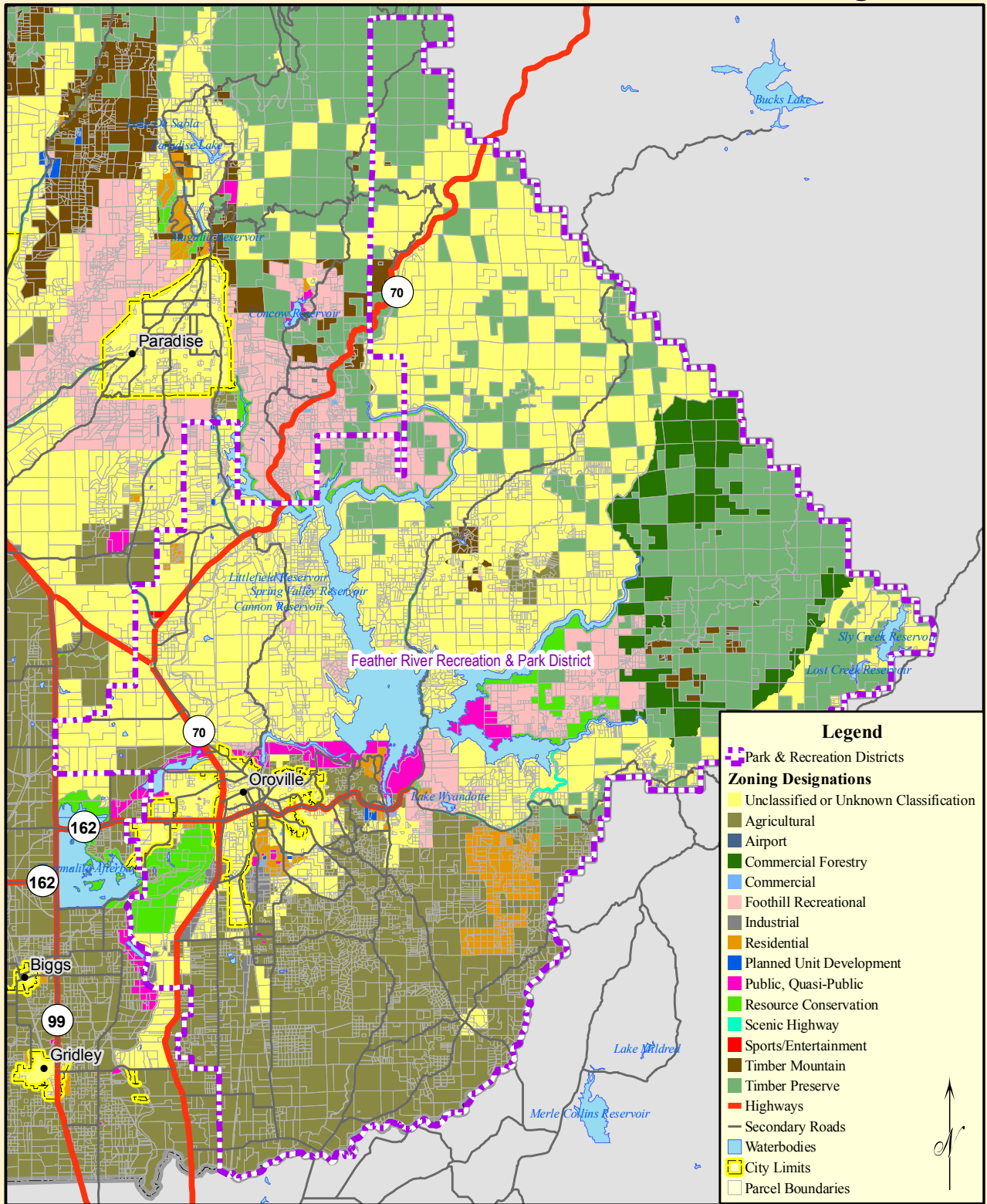
Butte County is currently in the process of updating its 1979 General Plan, and the Draft General Plan 2030 has not yet been released; however, a public draft of the Setting and Trends Report was released in 2007 and will be used extensively in updating the Plan and in developing the Environmental Impact Report. It has been used in this document for reference. Additionally, the City of Oroville is also updating its 1995 General Plan, which is currently in the final stages of development.

Land Use Designations

Land uses within FRRPD are predominantly rural, with 28 percent of the District's population residing within the City of Oroville. While most of the land uses within the rural portion of the District consist of agriculture and forestry (Figure 3-1), there are a number of outlying communities that benefit from services provided by FRRPD. Lands in the southern part of the District are primarily agricultural, a large portion of which is used for grazing. The eastern portion of the District is higher in elevation and contains large areas of Timber Preserve and Commercial Forestry. A vast majority of the northern part of the District is Unclassified and land uses in the area tend to be agricultural (mostly grazing), timber production, and vacant lands.

Development within the unincorporated area is sparse, with small communities scattered throughout the District. Most of the residential zones are located in and surrounding the City of Oroville limits, including the Thermalito area, with the majority of medium and high density occurring within the City. This is also where areas of commercially and industrially zoned lands are located. The current Butte County General Plan land use designations and zoning are identified in Table 3-1.

Figure 3-1



0 2.75 5.5 11

Miles

**Current Zoning for
Feather River Recreation & Park District**

BUTTE LOCAL AGENCY FORMATION COMMISSION

Service area boundaries and sphere of influence boundaries are based on best available data, are provided for general representational purpose only, and should not be considered final LAFCO approved boundaries

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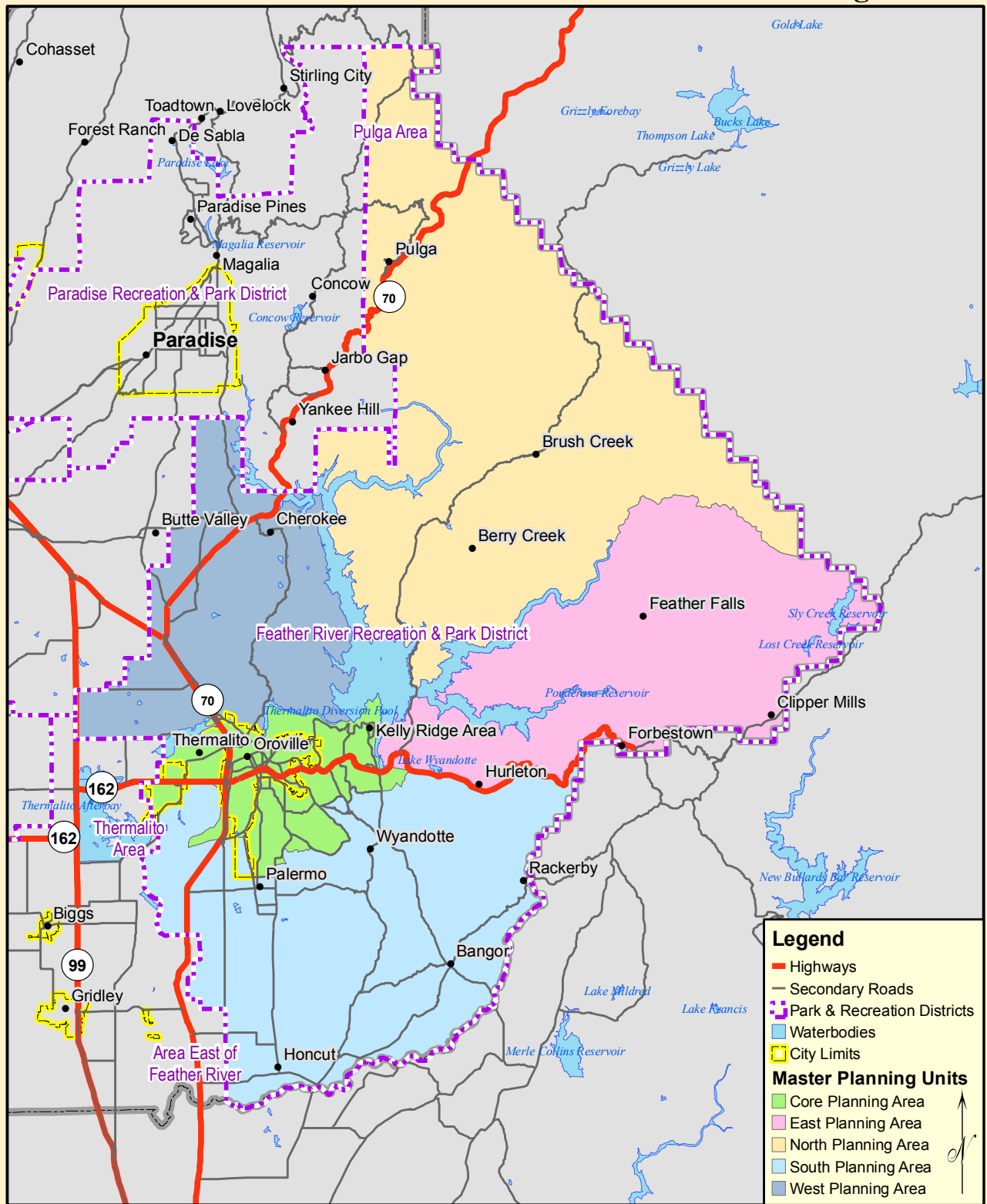
TABLE 3-1: BUTTE COUNTY LAND USE DESIGNATIONS AND ZONING WITHIN FRRPD

GENERAL PLAN LAND USE DESIGNATION	ACREAGE		ZONING	ACREAGE
High Density Residential	362		City of Oroville	8,244
Medium Density Residential	2,145		Planned Unit Development	295
Low Density Residential	14,282		Suburban Residential	339
Agricultural Residential	95,405		Residential	2,196
Timber Mountain	177,499		Agricultural Residential	24,600
Commercial	1,950		Agricultural	67,148
Industrial	4,673		Timber Mountain	3,107
Public/Quasi-Public	18,626		Timber Preserve	73,105
Sports and Entertainment	103		Commercial Forestry	16,199
Grazing and Open Land	58,427		Commercial	524
Orchard and Field Crops	14,245		Highway Commercial	159
Foothill Area Recreational	1,895		Industrial	2,123
Water	14,158		Public, Quasi-Public	6,794
			Sports and Entertainment	103
			Foothill Recreational	17,153
			Mountain Recreational	5,688
			Resource Conservation	9,046
			Scenic Highway	3,025
			Unclassified	163,922
Total	403,770		Total	403,770

Source: Butte LAFCO GIS

Because the District is so large and diverse in land uses, the current Master Plan update effort has divided the District into five planning areas: the West Planning Area, Core Planning Area, East Planning Area, North Planning Area, and the South Planning Area (Figure 3-2 and Table 3-2). For consistency with the District’s significant planning efforts, this analysis will utilize the same planning areas for discussion.

Figure 3-2

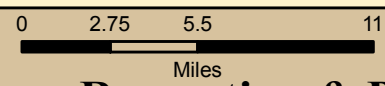


Legend

- Highways
- Secondary Roads
- Park & Recreation Districts
- Waterbodies
- City Limits

Master Planning Units

- Core Planning Area
- East Planning Area
- North Planning Area
- South Planning Area
- West Planning Area



Feather River Recreation & Park District Master Planning Units

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Source: FRRPD Draft Master Plan, January 2009.

TABLE 3-2: FRRPD DRAFT MASTER PLAN PLANNING UNITS

DISTRICT PLANNING UNIT	AREA (ACRES)	ESTIMATED POPULATION (2007)	COMMUNITIES
Core Planning Area	25,593	39,502	City of Oroville, Thermalito
North Planning Area	146,825	2,410	Berry Creek, Brush Creek, Pulga
South Planning Area	88,074	7,958	Bangor, Honcut, Hurleton, Palermo, Rackerby, Wyandotte
East Planning Area	79,470	1,412	Feather Falls, Forbestown, Clipper Mills, Hurleton
West Planning Area	54,296	1,208	Cherokee
TOTALS	394,258¹⁶	52,490¹⁷	

Source: FRRPD Draft Master Plan, April 2009.

Core Planning Area. The Core Planning Area (CPA) coincides with the City of Oroville’s Sphere of Influence, and includes the Thermalito area to the west of the City, and contains approximately 75 percent of the District’s population. The majority of the District’s facilities are located within the CPA, and provision of services in the area is shared with the City of Oroville, which is also in the process of developing a recreation and trail master plan. While it is recognized that recreational services within the CPA are provided by a number of entities, this SOI will concentrate on those provided by the District.

Much of the District’s growth is anticipated to occur in and around the City of Oroville and the greater CPA. A number of areas have been identified for significant growth by both the City of Oroville and County of Butte through their respective General Plan updates. Table 3-3 below summarizes the potential buildout growth and corresponding parkland needs that could occur should the targeted areas fully develop, a scenario that, while unlikely, is planned for in both the City and County long-range planning documents.

¹⁶ Differences in acreage between the total Planning Unit area and total District acreage in Table 3-2 is likely due to differences in data calculations such as inclusion or exclusion of roadways, waterways, etc.

¹⁷ Population numbers represent estimates used in the District’s Draft Master Plan, which was based on population projections developed for the 2005 MSR. The difference in population estimates (approximately 1,088 residents) is a result of updated population projections for this SOI Plan and exists mostly in the Core Planning Area.

TABLE 3-3: ANTICIPATED AREAS OF GROWTH WITHIN THE CORE PLANNING AREA

SIGNIFICANT AREAS OF GROWTH	POTENTIAL DWELLING UNITS	ANTICIPATED PARKLAND NEEDS		TOTAL PARKLAND NEEDS
		COMMUNITY	NEIGHBORHOOD	
Oro Bay Specific Plan Area	2,400	18	12	30
South Ophir Specific Plan	1,500	8	11	19
Rio d'Oro Specific Plan	2,700	14	20	34
South East Oroville Area	26,000	–	–	325
TOTALS	32,600			408

Source: FRRPD Draft Master Plan, April 2009.

Northern Planning Area. The Northern Planning Area (NPA) is a large area representing those lands north and east of Lake Oroville and including the communities of Berry Creek, Brush Creek and Pulga. The area is sparsely populated and has historically had very slow growth. Residents in the area have formed a community association (Berry Creek Community Association) to both disseminate information to area residents and address “. . . zoning, community recreation, and safety.”¹⁸ Area residents have requested that the County Board of Supervisors limit the amount of growth in the area to maintain a growth rate of less than one percent. The FRRPD does not currently own or maintain any facilities in the NPA, although area residents are advocating for a multi-use community center and park.

South Planning Area. The South Planning Area (SPA) consists of the unincorporated communities of Bangor, Honcut, Palermo, Rackerby, and Wyandotte. This area is the second largest planning unit, consisting of nearly 8,000 residents and approximately 88,000 acres. Land uses in the area are typically agricultural with grazing and orchard crops being the primary agricultural uses. Growth rates in the SPA have historically been slow (less than one percent annually), and the Preferred Land Use Alternative adopted by the County Board of Supervisors indicates it will remain so.

The most significant area of growth that may affect the SPA has been identified in the Palermo area, just south of the City of Oroville in the Core Planning Area (CPA). Land use changes to

¹⁸ Portion of the Berry Creek Community Association’s mission statement. From the FRRPD Draft Master Plan, April 2009.

the Palermo area may result in the addition of up to 500 new dwelling units over the next 20 years. Another potential area of growth is along the west side of Highway 70, north of Palermo Road, in the northwest portion of the SPA, known as the Rio d'Oro Specific Plan (Table 3-3). This Specific Plan is located in both the CPA and SPA and is identified and considered in the CPA section above, although buildout of the area will also impact the SPA. The Plan is a mixed-use development that could introduce urban-density development in the area, with a planned maximum buildout of 2,700 dwelling units.

There are a number of park facilities in the area, only one of which—the 5-acre Palermo Park and Pool—is owned and operated by the FRRPD. Other parks in the SPA include Bangor Park (6.75 acres) and Wyandotte Park (2.6 acres), owned and maintained by the Bangor Park Improvement Association and Oroville Elementary School District/Butte County Fire Department, respectively. The District does not currently provide recreational programming in the area.

East Planning Area. The East Planning Area (EPA) is sparsely populated and consists primarily of very rural forested lands in the foothills. Communities within the EPA are all unincorporated and include Clipper Mills, Feather Falls, Forbestown, and Hurleton. This area has an estimated population of less than 1,500 residents and a growth rate of less than one percent. While the majority of the EPA is expected to continue at this growth rate, one area in the southwest portion of the area has been identified by the County as an area of potential growth. The area, known as Stringtown Mountain, has been identified as a potential mixed-use development with a buildout potential of 2,700 dwelling units, which could result in a population increase of 6,750 residents. Should this development come to fruition, the District will need to provide approximately 34 acres of developed community and neighborhood parks.

FRRPD facilities in the EPA currently consist of the Forbestown Community Park and Charles Lynnds Hall (3.67 acres). The park is a multi-use facility and provides recreational opportunities for area residents. Additional recreational opportunities in the area are provided by the Feather Falls Elementary School District and a number of state and federal owned and operated facilities.

West Planning Area. The West Planning Area (WPA) is the northwest corner of the District and is bordered by Lake Oroville on the east and the greater Oroville area on the south. Much of the area's population lives in and around the unincorporated community of Cherokee and the Pentz Road/Messilla Valley Road area in the northern part of the WPA. As with most of the other planning units, the WPA consists of very low density rural, residential development and has a growth rate of less than one percent. Much of the WPA is agricultural, primarily grazing and orchard crops. No significant changes in growth or development patterns are anticipated with the Butte County General Plan 2030.

The District does not provide any recreational facilities or services in the WPA. However, the area is relatively close to the District's facilities in the Oroville area. Additionally, a multitude of recreational opportunities are provided by the State, such as boat launches and access to Lake Oroville, Table Mountain, and the Lime Saddle Area.¹⁹

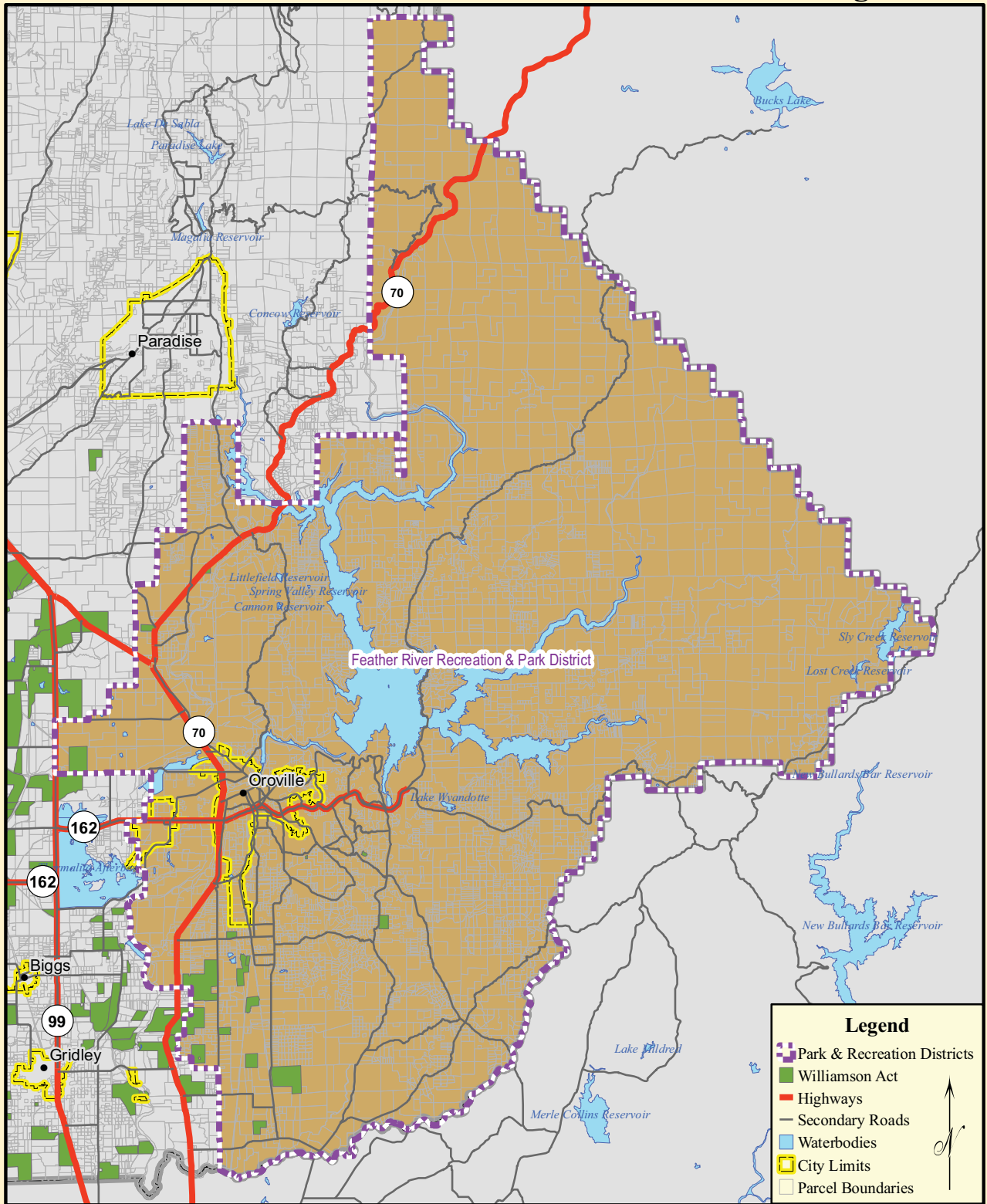
Williamson Act

The Williamson Act, or the California Land Conservation Act of 1965, enables local governments, in this case Butte County, to enter into contracts with private landowners to preserve specific parcels of land for agricultural or related open space use. The District contains 17 parcels, totaling approximately 3,733 acres, that are currently under Williamson Act contract with the County (Figure 3-3). Williamson Act contracts are a type of tax incentive that limits the uses of the lands to agriculture, although single-family residences remain an allowed use. Once the Williamson Act contract has been established, land remains under contract for a minimum of 10 years, and in perpetuity thereafter unless application for cancellation is made and approved by the County Board of Supervisors.

Butte LAFCO Policy 3.1.11 provides guidance relative to the inclusion of lands that are subject to Williamson Act contract in SOIs. The Policy states that LAFCO shall not approve changes to City SOIs to include Williamson Act lands if the annexing agency has the ability to provide infrastructure sufficient to promote development of those properties. There are exceptions to this

¹⁹ FRRPD Draft Master Plan, April 2009.

Figure 3-3



0 2.75 5.5 11
Miles

**Feather River Recreation & Park District
Williamson Act Parcels**

BUTTE LOCAL AGENCY FORMATION COMMISSION

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policy, provided specified conditions are met. However, as the District is a recreation and park service provider, its services do not influence new growth or development.

Improved and Unimproved Parcels

Approximately 9,159 of the District’s 27,858 parcels are unimproved, the majority of which are being utilized for agricultural operations, mainly grazing and timber production. Future development in the District is predicted to be substantial, primarily surrounding the City of Oroville. Within the greater Oroville area, mixed-use developments, including 32,600 new dwelling units, have been identified through the County’s General Plan Update process. Buildout of the anticipated developments could result in an increase in population of approximately 80,850 residents. It will be crucial to the District that adequate parkland provisions and appropriate impact fees be assessed as development occurs. The District’s Master Plan efforts are a key step in planning ahead for the anticipated growth.

DETERMINATION 3-1: PRESENT AND PLANNED LAND USE	
	<p><i>Although much of the District is rural in nature, significant growth is anticipated in the greater Oroville area and populations are expected to increase substantially in the future. Land use changes towards increased residential units are anticipated to occur around the Oroville urban area, particularly due to urban expansion to the east, west, and south of the City. Development in the unincorporated areas of the District is expected to remain around one percent.</i></p> <p><i>The FRRPD is currently in the final stages of preparing a comprehensive update to its Master Plan, which considers the anticipated growth in the District and provides analysis and planning for future recreational needs District-wide.</i></p>

3.2 PRESENT AND PROBABLE NEED FOR PUBLIC SERVICES AND FACILITIES

The FRRPD is currently in the process of updating its 1984 Parks and Recreation Master Plan for the District. The 2009 Draft Master Plan has been developed with significant community input, and will provide critical guidance for the District’s provision of recreation services and facilities over the next 20 years. The majority of the District’s facilities are located in the greater Oroville area, and there appears to be some overlap in recreational services with the City of Oroville’s provision of recreational facilities.

Within the City of Oroville, which has its own parks and facilities, the District is typically a purveyor of larger community parks, while the City provides smaller neighborhood facilities. All recreation programming is provided by the District. However, this role is not formally recognized by either the District or the City, nor is it explicitly described in the 1951 joint resolution forming the District. Although there is a generally recognized need for a cooperative relationship to provide recreational services between the District and the City of Oroville, no such agreement has been reached as of yet. “The ambiguity has led to confusion, duplication or absence of services. It is recommended that both agencies formalize their roles in a joint resolution which establishes clear roles and authority.”²⁰

The FRRPD also works cooperatively with other entities in the area, including school districts, community organizations, and state and federal agencies. School districts play a large role in providing recreational facilities, within the smaller communities in particular. The District generally works with the school districts to provide maintenance and recreational programming in rural areas.

Parkland

As mentioned above, the FRRPD is in the process of developing a comprehensive update to its Master Plan, which sets forth new park standards and classifications for the District. With the 2009 Draft Master Plan, the FRRPD has adopted the following seven classifications of parks: Community, Neighborhood, District, Special Purpose, Regional, Linear, and Open Space. These classifications were identified to describe all park and recreational facilities within the District, regardless of ownership. Of the seven classifications identified above, FRRPD owns and/or operates four—community, neighborhood, district, and special purpose—and the following analysis and discussion focuses primarily on those.

Parkland standards developed and adopted by the District are based on the National Park and Recreation Association standards of 6–10 acres per 1,000 population, and the Quimby Ordinance. The District has not had a formal standard for parks and facilities to this point,

²⁰ FRRPD Draft Master Plan, April 2009.

although there has been a general goal of 3 acres per 1,000 residents. The Draft Master Plan recommends a parkland standard of 5 acres of developed parkland per 1,000 residents. FRRPD has also established standards for the size and service radii of parkland (Table 2-4).

The most recent inventory of park and recreation resources in the District was conducted in support of the FRRPD Draft Master Plan and was completed in 2006. All told, District residents benefit from the provision of 947 acres of neighborhood, community, district, and special purpose parks. Of that acreage the District provides 219 acres, 100 acres of which are leased by the District from the California Department of Fish and Game. These totals do not include the Lake Oroville and Thermalito Afterbay amenities provided by the state. Table 2-1 provides a summary of the parklands provided by FRRPD.

Through the development of the District's Draft Master Plan, additional parks and recreation facility needs and recommendations were identified for each of the planning areas described in Section 3.1. The recommendations were developed based on community input, population within the areas, and level of service (LOS) standards established by the District. As most of the District's population is located in the greater Oroville area (Core Planning Area), and because FRRPD's LOS standards were developed only for the community and neighborhood parks, the following needs analysis addresses only those classifications (Table 2-5). When calculating future developed parkland needs, FRRPD considers neighborhood and community parkland provided by both the District and the City. It should also be noted that there are significant recreational opportunities available from various agencies in the area; however, those facilities fall under other classifications of parkland as discussed above and are not included in this analysis. Based on the FRRPD's proposed LOS standards and the population projections provided in Table 2-3, the current shortfall in parkland acreage is approximately 119 acres, which is estimated to increase to approximately 303 acres by 2030.

As was previously noted, FRRPD's parks are concentrated in the greater Oroville area, with approximately 41 percent of residential properties located within 1 mile of a FRRPD park, and 92 percent of residential properties located within 5 miles of a FRRPD park. While most of the District's population is also located in the greater Oroville area, there are a number of outlying communities that, due to distance and/or remote locales, have been identified as underserved, in

both the 2005 MSR and the District’s Draft Master Plan. The District has identified these areas and worked with the communities to identify and make recommendations on services and facilities that the District can provide them. Underserved neighborhoods have been identified in the following areas:

- Oroville area
- Berry Creek
- Bangor
- Palermo
- Wyandotte
- Honcut

Recreational Programming

The FRRPD strives to provide recreational programming for all ages, abilities, and cultural groups. A diverse programming schedule includes camps, after-school programming, toddler activities, youth and adult classes and sports programs, computer and dance classes, and senior leisure programs. In addition, FRRPD conducts many family-oriented and community-wide special holiday events. However, FRRPD identifies senior citizens as an underserved population, and results from community outreach efforts by the District have focused on a need for additional recreational programming for this demographic.

DETERMINATION 3-2: PRESENT AND PROBABLE NEED FOR PUBLIC SERVICES AND FACILITIES	
	<p><i>Currently, within the District there is a shortage of parkland resources, which is expected to increase as the population grows. Among the underserved are rural communities in remote areas of the District. To provide adequate opportunities for the existing population, and to plan for future growth, additional parkland should be acquired and facilities constructed. Recreational programming for the senior population should also be targeted.</i></p> <p><i>Staffing for the District appears adequate at this time. However, staff should be added as facilities are developed and parkland is acquired, to provide maintenance, regular programming, and recreational services.</i></p> <p><i>Assessments or grants should continue to be sought and obtained to provide adequate funding for the acquisition, development, maintenance, and operation of recreational facilities.</i></p>

3.3 PRESENT CAPACITY OF FACILITIES

The District's Master Plan uses the national recreation standards provided by the National Park and Recreation Association (NRPA) for guidance in determining the facilities necessary to serve the community. FRRPD also considers the availability of recreational facilities provided by other groups, including the City of Oroville, local school districts, and community groups; as well as the utilization rate and demand for facilities.

The FRRPD adopted a District-wide LOS of 5 acres per 1,000 residents, which is a cumulative figure that includes both neighborhood (2 acres/1,000 population) and community parks (3 acres/1,000 residents). As shown in Table 2-5, FRRPD currently has a deficit in the provision of most parkland.

Approximately 16 percent of Butte County's residents are over the age of 65. In 20 years, this percentage is expected to increase to approximately 22 percent. The District does not currently provide facilities targeted specifically to the senior population; however, this demographic has been identified as an underserved group which would benefit from increased recreational services. Although FRRPD has additional recreational facilities planned within the District, there currently is nothing planned that targets seniors specifically. The Draft Master Plan stresses that the anticipated increase in population and proportion of seniors living within the District suggests that there will be an increased demand for recreational opportunities, facilities, and programs suitable for seniors.

The updated FRRPD Master Plan will serve as a comprehensive plan for how the District intends to meet the service needs of the growing population. To provide enhanced recreational opportunities to underserved areas within the District, FRRPD proposes to coordinate with local communities to obtain and/or provide recreational facilities, programming, or other support that will meet the recreational needs identified for the specific communities. As much of the District's population is located within and surrounding the City of Oroville, so are the District's facilities. While the City operates and maintains its own parks and facilities within the City limits, the District provides much of the recreational programming that serves the area's population, including City of Oroville residents. It is generally recognized that there is an overlap in services between the two agencies, and an agreement between them that clearly

identifies the roles and responsibilities of each would better facilitate the comprehensive provision of services and facilities to area residents.

While there are a number of sources available for parkland development and improvement projects identified in the Master Plan, funding remains a challenge. The FRRPD is currently in negotiations with the City of Oroville to establish an impact fee collection program, with an estimated agreement expected in early 2009.²¹ Additionally, the District will need to coordinate with Butte County to establish a similar impact fee for development that occurs within the unincorporated areas of the District. The collection of these impact fees will help fund the acquisition and development of parklands, but not programming and recreation services. The District is considering increasing recreation impact fees in the near future, and implementing a landscape and lighting district to help fund parkland projects. Additionally, the FRRPD Draft Master Plan has identified a comprehensive list of existing funding sources for the District:

- General Fund
- Benefit Assessment
- Revenue Generation
- Park Impact Fees
- Special Events
- User Fees
- Leases
- Supplemental Benefit Fund (SBF) – i.e., DWR within the FERC relicensing of Oroville Dam
- Joint Powers Agreement
- Grant Funding (state and federal)
- Partnerships (Private/Public)
- Support from County
- Bank Loans
- Volunteers, Sponsorship, Donations and Endowments
- Sales Tax (Timber Sales)

²¹ FRRPD Draft Master Plan, April 2009.

DETERMINATION 3-3: PRESENT CAPACITY OF FACILITIES

The present capacity of facilities provided by FRRPD falls short of providing services to the current population at the level of service adopted by the District. As the population grows over the next 20 years, additional parks and facilities will be needed to meet the anticipated increase in demand for services.

The FRRPD Draft Park and Recreation Master Plan (April 2009) identifies a strategic plan to provide parkland and facilities to currently underserved areas as well as to plan for the needs of areas slated for future development. The Plan also provides a comprehensive list of potential funding sources that the District is exploring. It is recommended that FRRPD continues in making progress towards funding and implementing their plan for parkland and facility development and improvement.

3.4 SOCIAL AND ECONOMIC COMMUNITIES OF INTEREST

The primary community center in the District is the City of Oroville, an incorporated City of more than 13,000 people. Approximately 28 percent of the District’s population, and the vast majority of future planned development, is located in the greater Oroville area. There are a number of small, very rural unincorporated communities in the District, include the following:

- Bangor
- Berry Creek
- Brush Creek
- Cherokee
- Clipper Mills
- Feather Falls
- Forbestown
- Honcut
- Hurleton
- Palermo
- Pulga
- Rackerby
- Thermalito
- Wyandotte

The remainder of the District is agricultural with a very low-density residential component. One community, Pulga, which is located on State Highway 70 in the northern portion of the District, has been identified in the District’s Draft Master Plan for exclusion from the District.

Core Planning Area (CPA)

Approximately 75 percent of the District's population resides in the Core Planning area, which consists of the City of Oroville, community of Thermalito, and surrounding areas. As identified in both the City and County General Plan updates, significant growth within the CPA is anticipated.

The City of Oroville has a long history dating back to the mid-1800s, with much of its character created by its focus on mining, agriculture, and the Lake Oroville Dam. The City consists of growing residential areas and a full assortment of social and economic communities of interest, including businesses, schools, churches, public sector facilities, and other community service programs that serve residents.

As stated in the 2005 MSR, there has been some concern that there may be a duplication of services and confusion regarding roles and responsibilities between the District and the City of Oroville. Additionally, the FRRPD Draft Master Plan identified a need for a cooperative arrangement between the District and the City in the provision of recreational facilities and services in the Core Planning Area. At a minimum, FRRPD and City staff should form a Joint Authority Board, or some other form of committee, tasked with exploring this issue and finding solutions. Moreover, the City is in the beginning stages of developing a Parks and Recreation Master Plan, which should consider the facilities and services provided by the FRRPD, and which provides an opportunity for the two agencies to develop an agreement that will minimize duplication of recreational services.

North Planning Area (NPA)

The NPA is the largest planning area and also the least populated, with less than five percent of the District's residents. Communities in this area are unincorporated and consist of Pulga, Brush Creek, and Berry Creek. This area is not expected to have any significant growth and residents in the area have expressed their desire that it remain so. The Berry Creek Community Association was formed to "formalize the voice of the community," and has been recognized by the County Board of Supervisors (FRRPD 2009 Draft Master Plan).

Through the development of the Draft Master Plan, an area north of State Highway 70 has been identified as an area for potential removal from the District (Figure 4-1). The area is approximately 17,485 acres in size and contains relatively few residential parcels. The FRRPD does not currently provide recreational services to this area due to the low number of residents and distance from facilities. The area contains the unincorporated community of Pulga and is directly adjacent to the Paradise Recreation and Park District (PRPD). Because PRPD currently provides recreational service support in the Concow area, which is relatively close to the area identified for removal from FRRPD, it may benefit area residents to consider annexing into the PRPD in the future. The SOI Plan for PRPD discusses this option in further detail.

Discussions with FRRPD have resulted in an additional recommended area of exclusion in the Big Bend area. The area is approximately 7,054 acres in size and contains rural residential development. The area is located north of the North Fork Feather River arm of Lake Oroville and is more closely tied to the facilities provided by the Paradise Recreation and Park District. The River provides a logical geographical boundary.

Also identified by FRRPD and PRPD staff as an area for exchange between the two Districts is the Big Bend/Poe Powerhouse area, located east of the North Fork Feather River and just south of State Highway 70. The area is uninhabited and consists of approximately 1,610 acres. As discussed above, the River would serve as a logical boundary between the two Districts.

South Planning Area (SPA)

The SPA is the second-most populous planning unit in the District, with approximately 15 percent of the residents. Communities in the SPA include Bangor, Honcut, Palermo, Rackerby, and Wyandotte. While this area has historically had a very slow rate of growth, Palermo is slated for an additional 500 dwelling units. Additionally, a development in the northwest portion of the SPA could introduce as many as 2,700 dwelling units in a mixed-use development.

The District's Draft Master Plan identifies an area between the existing FRRPD boundary and the Feather River for future inclusion in the District. The area straddles State Highway 70 at the south end of the District and could, with landowner agreements, provide recreational access to

the River from the SPA. The area is currently included in CSA No. 34 – Gridley Swimming Pool.

The area between the District’s existing southwestern boundary and the Feather River has been identified by the District as an area for expansion of its services. The expansion would allow the District to build on the existing Feather River Parkway, which could provide needed access to the Feather River for the District’s recreational users. The adjustment would also provide a logical physical boundary along the western edge of the District. Residents in this area are currently a part of CSA No. 34 – Gridley Swimming Pool, but the area is physically separated from the vast majority of the CSA by the Feather River. This area is more suitably associated with, and would benefit from, the comprehensive recreational services provided by the FRRPD.

East Planning Area (EPA)

The EPA is located in the Sierra foothills east of the City of Oroville and includes the unincorporated communities of Clipper Mills, Feather Falls, Forbestown, and Hurleton. The area contains less than three percent of the District’s population, which is concentrated in the community of Forbestown. Like much of the unincorporated areas of the District, the area continues to have a very slow rate of growth at less than one percent per year. However, a potential development in the southwest portion of the EPA could add approximately 2,700 dwelling units to the District, which would introduce approximately 6,750 persons to the District’s population.

West Planning Area (WPA)

The WPA borders Lake Oroville and the North Fork of the Feather River on the east, Thermalito Diversion Channel on the south, Butte Valley on the west and South Paradise on the north. Communities within the WPA consist of the unincorporated community of Cherokee. No substantial growth is anticipated in this area.

The District has identified an area between Thermalito and Highway 99 to the west as a “rich with recreational opportunities and partnerships” and as such, it would enhance the District by its inclusion. Much of the area is owned and operated by the State of California with a few residential and agricultural related parcels clustered throughout. Recreational opportunities

include boating, kayaking, windsurfing, and fishing. Future annexation of this area will allow the District to work closely with the State on programming the Afterbay facilities and include future development to the west. The area is currently located within CSA No. 31 – Schohr’s Swimming Pool.

Additional discussions with the District have resulted in the identification of an area in the north part of the Planning Area, known as the Lower Pentz Road area, for exclusion. The area is rural residential and agricultural in nature and consists of approximately 6,062 acres and a population of approximately 431 residents. The area is located almost entirely north of the Durham-Pentz Road and would be better served by the Paradise Recreation and Park District.

DETERMINATION 3-4: SOCIAL AND ECONOMIC COMMUNITIES OF INTEREST

It is recommended that the Pulga area, north of State Highway 70, be excluded from FRRPD’s SOI for future detachment from the District and annexation into the Paradise Recreation and Park District (PRPD). FRRPD’s SOI boundaries should also be modified to exclude the Lower Pentz Road and Big Bend areas from the District’s SOI to allow for future annexation into the PRPD. These areas are closer to the recreation facilities of the PRPD and are more suitably associated with, and would benefit from, the recreational services provided by the PRPD. Any such annexation would require a joint application by FRRPD and PRPD, and agreement from area residents, for the reorganization to occur.

The District should consider expanding its boundaries to include all portions of the Thermalito area where future urban level growth is anticipated and comprehensive park and recreation services would be desirable. To create logical District boundaries, FRRPD’s SOI boundaries should be expanded to include the area on the east side of the North Fork of the Feather River in the Big Bend/Poe Powerhouse area, which is currently within the Paradise Recreation and Park District. Any future annexations into the District would require a joint application by the FRRPD and County of Butte, and agreement from area residents, for the reorganizations to occur. An appropriate funding mechanism would also need to be established for any areas annexing into the District.

The District should continue to apply for joint/cooperative grants in order to fund expansion of parks and services to these areas.

There is need for a cooperative arrangement between the District and the City in the provision of recreational facilities and services in the City of Oroville area. The District and the City should develop a formal agreement clarifying and identifying associated roles and responsibilities for the provision of recreational services.

3.5 SUMMARY OF DETERMINATIONS FOR FEATHER RIVER RECREATION AND PARK DISTRICT

DETERMINATION 3-1: PRESENT AND PLANNED LAND USE	
	<p><i>Although much of the District is rural in nature, significant growth is anticipated in the greater Oroville area and populations are expected to increase substantially in the future. Land use changes towards increased residential units are anticipated to occur around the Oroville urban area, particularly due to urban expansion to the east, west, and south of the City. Development in the unincorporated areas of the District is expected to remain around one percent.</i></p> <p><i>The FRRPD is currently in the final stages of preparing a comprehensive update to its Master Plan, which considers the anticipated growth in the District and provides analysis and planning for future recreational needs District-wide.</i></p>
DETERMINATION 3-2: PRESENT AND PROBABLE NEED FOR PUBLIC SERVICES AND FACILITIES	
	<p><i>Currently, within the District there is a shortage of parkland resources, which is expected to increase as the population grows. Among the underserved are rural communities in remote areas of the District. To provide adequate opportunities for the existing population, and to plan for future growth, additional parkland should be acquired and facilities constructed. Recreational programming for the senior population should also be targeted.</i></p> <p><i>Staffing for the District appears adequate at this time. However, staff should be added as facilities are developed and parkland is acquired to provide maintenance, regular programming, and recreational services.</i></p> <p><i>Assessments or grants should continue to be sought and obtained to provide adequate funding for the acquisition, development, maintenance, and operation of recreational facilities.</i></p>
DETERMINATION 3-3: PRESENT CAPACITY OF FACILITIES	
	<p><i>The present capacity of facilities provided by FRRPD falls short of providing services to the current population at the level of service adopted by the District. As the population grows over the next 20 years, additional parks and facilities will be needed to meet the anticipated increase in demand for services.</i></p> <p><i>The FRRPD Draft Park and Recreation Master Plan (April 2009) identifies a strategic plan to provide parkland and facilities to currently underserved areas as well as to plan for the needs of areas slated for future development. The Plan also provides a comprehensive list of potential funding sources that the District is exploring. It is recommended that FRRPD continues in making progress towards funding and implementing their plan for parkland and facility development and improvement.</i></p>

DETERMINATION 3-4: SOCIAL AND ECONOMIC COMMUNITIES OF INTEREST

It is recommended that the Pulga area, north of State Highway 70, be excluded from FRRPD's SOI for future detachment from the District and annexation into the Paradise Recreation and Park District (PRPD). FRRPD's SOI boundaries should also be modified to exclude the Lower Pentz Road and Big Bend areas from the District's SOI to allow for future annexation into the PRPD. These areas are closer to the recreation facilities of the PRPD and are more suitably associated with, and would benefit from, the recreational services provided by the PRPD. Any such annexation would require a joint application by FRRPD and PRPD, and agreement from area residents, for the reorganization to occur.

The District should consider expanding its boundaries to include all portions of the Thermalito area where future urban level growth is anticipated and comprehensive park and recreation services would be desirable. To create logical District boundaries, FRRPD's SOI boundaries should be expanded to include the area on the east side of the North Fork of the Feather River in the Big Bend/Poe Powerhouse area, which is currently within the Paradise Recreation and Park District. Any future annexations into the District would require a joint application by the FRRPD and County of Butte, and agreement from area residents, for the reorganizations to occur. An appropriate funding mechanism would also need to be established for any areas annexing into the District.

The District should continue to apply for joint/cooperative grants in order to fund expansion of parks and services to these areas.

There is need for a cooperative arrangement between the District and the City in the provision of recreational facilities and services in the City of Oroville area. The District and the City should develop a formal agreement clarifying and identifying associated roles and responsibilities for the provision of recreational services.

4.0 FINAL SPHERE OF INFLUENCE ACTIONS

This Section includes the results of Butte LAFCO's final actions on this SOI Plan for the Feather River Recreation and Park District.

ADOPTION OF MUNICIPAL SERVICE REVIEW UPDATE AND WRITTEN DETERMINATIONS, AND ADOPTION OF A SPHERE OF INFLUENCE PLAN/UPDATE FOR THE FEATHER RIVER RECREATION AND PARK DISTRICT

WHEREAS, a service review mandated by Government Code 56430 and a sphere of influence update mandated by Government Code Section 56425 have been conducted by the Local Agency Formation Commission of the County of Butte (hereinafter referred to as "the Commission") for the Feather River Recreation and Park District in accordance with the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (Government Code Sections 56000 *et seq.*); and

WHEREAS, at the times and in the form and manner provided by law, the Executive Officer has given notice of the public hearing by the Commission on this matter; and

WHEREAS, the Executive Officer, pursuant to Government Code Section 56428, has reviewed this proposal and prepared a report, including his recommendations thereon, and has furnished a copy of this report to each person entitled to a copy; and

WHEREAS, a public hearing by this Commission was called for June 4, 2009, and at the time and place specified in the notice of public hearing; and

WHEREAS, at the hearing, this Commission heard and received all oral and written protests; the Commission considered all plans and proposed changes of organization, objections and evidence which were made, presented, or filed; and all persons present were given an opportunity to hear and be heard in respect to any matter relating to the proposal, in evidence presented at the hearing; and

WHEREAS, a statutory exemption has been issued pursuant to the provisions of the California Environmental Quality Act (CEQA) indicating that the Municipal Service Review Update for the Feather River Recreation and Park District is statutorily exempt from CEQA and such exemption was adopted by this Commission on June 4, 2009; and

WHEREAS, pursuant to the provisions of the California Environmental Quality Act (CEQA), an initial study/negative declaration was prepared and circulated for a 21-day public review period for the Sphere of Influence Plan for the Feather River Recreation and Park District. The Initial Study shows that there is no substantial evidence, in light of the whole record before the agency, that the project may have a significant effect on the environment. The proposed Negative Declaration is the appropriate level of environmental review pursuant to the California Environmental Quality Act, Article 6, Section 15070 of the CEQA Guidelines; and

WHEREAS, the following determinations are made in conformance with Government Code Section 56430 and local Commission policy:

1. Determination 2-1: Growth and Population for the Affected Area

The population in the area is expected to grow at a rate of 1.2 percent within the City of Oroville and 1.1 percent in the unincorporated areas of the District.

2. Determination 2-2: Present and Planned Capacity of Public Facilities and Adequacy of Public Services, Including Infrastructure Needs or Deficiencies

The District should gauge the need for, establish funding for, and provide parkland, recreational facilities, and recreational programming to meet the needs of the community, prioritizing currently underserved areas. In addition, the District should consider additional joint-use arrangements for underserved areas.

3. Determination 2-3: Financial Ability of Agencies to Provide Services

The District should consider reducing some facilities or services where the City of Oroville or other agencies provide adequate levels of parks and recreation services and where cost savings could result or coordinating with the City of Oroville to increase and share the City's development impact fee.

The District also should consider increasing programming and facility rental fees to cover administrative costs and other overhead costs. The District should establish a policy for maintaining undesignated reserves at a level that would cover operating expenses for at least three months. The District should maintain a reserve for necessary future capital outlays and adjust rates and/or cut costs accordingly to fund this reserve at adequate levels.

4. Determination 2-4: Management Efficiencies/Cost Avoidance, and Facility Sharing Opportunities

While the District has an adequate management structure to provide ongoing parks and recreation service, it should consider additional use of volunteers for park upkeep. It should also consider additional partnerships with local service agencies, school districts, and the City of Oroville. This would allow the District to increase or maintain its parks and recreational services without increasing—and possibly even reducing—the overall cost to the District of providing service. The District and City should consider additional cooperative arrangements that increase the efficiencies in service delivery and avoid duplication of effort.

5. Determination 2-5: Local Accountability

The District provides the public with adequate information and opportunity for input and involvement in District activities.

5. Determination 2-6: Government Structure

The District should consider expanding its boundaries to include all portions of the Thermalito area where future urban level growth is anticipated and comprehensive park and recreation services would be desirable. This effort should be coordinated with the City of Oroville, should the City amend its Sphere of Influence or annex territory to accommodate future growth.

The FRRPD should consider detaching the lower Pentz Road and Big Bend areas for future annexation into the Paradise Recreation and Park District. These two areas are closer to the PRPD's recreation facilities and would more suitably be associated with, and benefit from, the recreational services provided by the PRPD.

To create logical District boundaries, the FRRPD should consider expanding its boundaries to include the area on the east side of the North Fork of the Feather River in

the Big Bend/Poe Powerhouse area, which is currently within the Paradise Recreation and Park District.

The geographic size, topography, sparse population base, and access issues suggest that the District should consider boundary contractions, as well. The District should consider contracting its boundaries to remove rural areas without existing or future residential population.

WHEREAS, the following determinations are made in conformance with Government Code Section 56425 and local Commission policy:

1. Determination 3.1: Present and Planned Land Use

Although much of the District is rural in nature, significant growth is anticipated in the greater Oroville area and populations are expected to increase substantially in the future. Land use changes towards increased residential units are anticipated to occur around the Oroville urban area, particularly due to urban expansion to the east, west, and south of the City. Development in the unincorporated areas of the District is expected to remain around one percent.

The FRRPD is currently in the final stages of preparing a comprehensive update to its Master Plan, which considers the anticipated growth in the District and provides analysis and planning for future recreational needs District-wide.

2. Determination 3.2: Present and Probable Need for Public Facilities and Services

Currently, within the District there is a shortage of parkland resources, which is expected to increase as the population grows. Among the underserved are rural communities in remote areas of the District. To provide adequate opportunities for the existing population, and to plan for future growth, additional parkland should be acquired and facilities constructed. Recreational programming for the senior population should also be targeted.

Staffing for the District appears adequate at this time. However, staff should be added as facilities are developed and parkland is acquired to provide maintenance, regular programming, and recreational services.

Assessments or grants should continue to be sought and obtained to provide adequate funding for the acquisition, development, maintenance, and operation of recreational facilities.

3. Determination 3.3: Present Capacity of Facilities

The present capacity of facilities provided by FRRPD falls short of providing services to the current population at the level of service adopted by the District. As the population grows over the next 20 years, additional parks and facilities will be needed to meet the anticipated increase in demand for services.

The FRRPD Draft Park and Recreation Master Plan (April 2009) identifies a strategic plan to provide parkland and facilities to currently underserved areas as well as to plan for the needs of areas slated for future development. The Plan also provides a

comprehensive list of potential funding sources that the District is exploring. It is recommended that FRRPD continues in making progress towards funding and implementing their plan for parkland and facility development and improvement.

4. Determination 3.4: Social and Economic Communities of Interest

It is recommended that the Pulga area, north of State Highway 70, be excluded from FRRPD's SOI for future detachment from the District and annexation into the Paradise Recreation and Park District (PRPD). FRRPD's SOI boundaries should also be modified to exclude the Lower Pentz Road and Big Bend areas from the District's SOI to allow for future annexation into the Paradise Recreation and Park District. These areas are closer to the recreation facilities of the PRPD and are more suitably associated with, and would benefit from, the recreational services provided by the PRPD. Any such annexation would require a joint application by FRRPD and PRPD, and agreement from area residents for the reorganization to occur.

The District should consider expanding its boundaries to include all portions of the Thermalito area where future urban level growth is anticipated and comprehensive park and recreation services would be desirable. To create logical District boundaries, FRRPD's SOI boundaries should be expanded to include the area on the east side of the North Fork of the Feather River in the Big Bend/Poe Powerhouse area, which is currently within the Paradise Recreation and Park District. Any future annexations into the District would require a joint application by the FRRPD and County of Butte, and an agreement from area residents for the reorganizations to occur. An appropriate funding mechanism would also need to be established for any areas annexing into the District.

The District should continue to apply for joint/cooperative grants in order to fund expansion of parks and services to these areas.

There is need for a cooperative arrangement between the District and the City in the provision of recreational facilities and services in the City of Oroville area. The District and the City should develop a formal agreement clarifying and identifying associated roles and responsibilities for the provision of recreational services.

WHEREAS, based on presently existing evidence, facts, and circumstances considered by this Commission, including the findings as outlined above, the Commission adopts written determinations as set forth. The Commission updates the existing sphere of influence for the Feather River Recreation and Park District by removing the Pulga area, the Big Bend Area, and the lower Pentz Road area, from the District's sphere of influence as depicted on Figures 4-1 and 4-3 of the Municipal Service Review Update/SOI Plan for the Feather River Recreation and Park District, adopted by the Commission on June 4, 2009. Additionally, the Commission further updates the existing sphere of influence for the Feather River Recreation and Park District by adding the Poe Powerhouse area to the District's sphere of influence, as depicted on Figures 4-1 and 4-2 of the Municipal Service Review Update/SOI Plan for the Feather River Recreation and Park District, adopted by the Commission on June 4, 2009; and

NOW, THEREFORE, BE IT RESOLVED, that pursuant to powers provided in §56430 of the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000, the Local Agency Formation Commission of the County of Butte adopts written determinations as set forth in the Municipal Service Review Update for the Feather River Recreation and Park District, dated June 4, 2009, and adopts the Municipal Service Review Update for the Feather River

RESOLUTION NO. 19 2008/09

Recreation and Park District. Furthermore, pursuant to powers provided in §56425, the Commission updates the existing sphere of influence for the Feather River Recreation and Park District by removing the Pulga area, the Big Bend Area, and the lower Pentz Road area from the District's sphere of influence, as depicted on Figures 4-1 and 4-3 of the Municipal Service Review Update/SOI Plan for the Feather River Recreation and Park District, adopted by the Commission on June 4, 2009. Additionally, the Commission further updates the existing sphere of influence for the Feather River Recreation and Park District by adding the Poe Powerhouse area to the District's sphere of influence, as depicted on Figures 4-1 and 4-2 of the Municipal Service Review Update/SOI Plan for the Feather River Recreation and Park District, adopted by the Commission on June 4, 2009.

PASSED AND ADOPTED by this Local Agency Formation Commission of the County of Butte, on the 4th day of June 2009 by the following vote:

AYES: Commissioners Lotter, Duncan, Connelly, Sweany, Frith, Dolan, and Chair Leverenz

NOES: None

ABSENT: None

ABSTAINS: None

ATTEST:



Clerk of the Commission



CARL LEVERENZ, Chair
Butte Local Agency Formation Commission

4.2 SUMMARY OF ADOPTED MSR DETERMINATIONS FOR FRRPD

DETERMINATION 2-1: GROWTH AND POPULATION FOR THE AFFECTED AREA	
	<i>The population in the area is expected to grow at a rate of 1.2 percent within the City of Oroville and 1.1 percent in the unincorporated areas of the District.</i>
DETERMINATION 2-2: PRESENT AND PLANNED CAPACITY OF PUBLIC FACILITIES AND ADEQUACY OF PUBLIC SERVICES, INCLUDING INFRASTRUCTURE NEEDS AND DEFICIENCIES	
	<i>The District should to gauge the need for, establish funding for, and provide parkland, recreational facilities, and recreational programming to meet the needs of the community, prioritizing currently underserved areas. In addition, the District should consider additional joint-use arrangements for underserved areas.</i>
DETERMINATION 2-3: FINANCIAL ABILITY OF AGENCY TO PROVIDE SERVICES	
	<p><i>The District should consider reducing some facilities or services where the City of Oroville or other agencies provide adequate levels of parks and recreation services and where cost savings could result or coordinating with the City of Oroville to increase and share the City’s development impact fee.</i></p> <p><i>The District also should consider increasing programming and facility rental fees to cover administrative costs and other overhead costs. The District should establish a policy for maintaining undesignated reserves at a level that would cover operating expenses for at least three months. The District should maintain a reserve for necessary future capital outlays and adjust rates and/or cut costs accordingly to fund this reserve at adequate levels.</i></p>
DETERMINATION 2-4: MANAGEMENT EFFICIENCIES/COST AVOIDANCE, AND FACILITY SHARING OPPORTUNITIES	
	<i>While the District has an adequate management structure to provide ongoing parks and recreation service, it should consider additional use of volunteers for park upkeep. It should also consider additional partnerships with local service agencies, school districts, and the City of Oroville. This would allow the District to increase or maintain its parks and recreational services without increasing—and possibly even reducing—the overall cost to the District of providing service. The District and City should consider additional cooperative arrangements that increase the efficiencies in service delivery and avoid duplication of effort.</i>
DETERMINATION 2-5: LOCAL ACCOUNTABILITY	
	<i>The District provides the public with adequate information and opportunity for input and involvement in District activities.</i>

DETERMINATION 2-6: GOVERNMENT STRUCTURE

The District should consider expanding its boundaries to include all portions of the Thermalito area where future urban level growth is anticipated and comprehensive park and recreation services would be desirable. This effort should be coordinated with the City of Oroville, should the City amend its Sphere of Influence or annex territory to accommodate future growth.

The FRRPD should consider detaching the lower Pentz Road and Big Bend areas for future annexation into the Paradise Recreation and Park District. These two areas are closer to the PRPD's recreation facilities and would more suitably be associated with, and benefit from, the recreational services provided by the PRPD.

To create logical District boundaries, the FRRPD should consider expanding its boundaries to include the area on the east side of the North Fork of the Feather River in the Big Bend/Poe Powerhouse area, which is currently within the Paradise Recreation and Park District.

The geographic size, topography, sparse population base, and access issues suggest that the District should consider boundary contractions, as well. The District should consider contracting its boundaries to remove rural areas without existing or future residential population.

4.3 SUMMARY OF ADOPTED SOI DETERMINATIONS FOR FRRPD

DETERMINATION 3-1: PRESENT AND PLANNED LAND USE	
	<p><i>Although much of the District is rural in nature, significant growth is anticipated in the greater Oroville area and populations are expected to increase substantially in the future. Land use changes towards increased residential units are anticipated to occur around the Oroville urban area, particularly due to urban expansion to the east, west, and south of the City. Development in the unincorporated areas of the District is expected to remain around one percent.</i></p> <p><i>The FRRPD is currently in the final stages of preparing a comprehensive update to its Master Plan, which considers the anticipated growth in the District and provides analysis and planning for future recreational needs District-wide.</i></p>
DETERMINATION 3-2: PRESENT AND PROBABLE NEED FOR PUBLIC SERVICES AND FACILITIES	
	<p><i>Currently, within the District there is a shortage of parkland resources, which is expected to increase as the population grows. Among the underserved are rural communities in remote areas of the District. To provide adequate opportunities for the existing population, and to plan for future growth, additional parkland should be acquired and facilities constructed. Recreational programming for the senior population should also be targeted.</i></p> <p><i>Staffing for the District appears adequate at this time. However, staff should be added as facilities are developed and parkland is acquired to provide maintenance, regular programming, and recreational services.</i></p> <p><i>Assessments or grants should continue to be sought and obtained to provide adequate funding for the acquisition, development, maintenance, and operation of recreational facilities.</i></p>
DETERMINATION 3-3: PRESENT CAPACITY OF FACILITIES	
	<p><i>The present capacity of facilities provided by FRRPD falls short of providing services to the current population at the level of service adopted by the District. As the population grows over the next 20 years, additional parks and facilities will be needed to meet the anticipated increase in demand for services.</i></p> <p><i>The FRRPD Draft Park and Recreation Master Plan (April 2009) identifies a strategic plan to provide parkland and facilities to currently underserved areas as well as to plan for the needs of areas slated for future development. The Plan also provides a comprehensive list of potential funding sources that the District is exploring. It is recommended that FRRPD continues in making progress towards funding and implementing their plan for parkland and facility development and improvement.</i></p>

DETERMINATION 3-4: SOCIAL AND ECONOMIC COMMUNITIES OF INTEREST

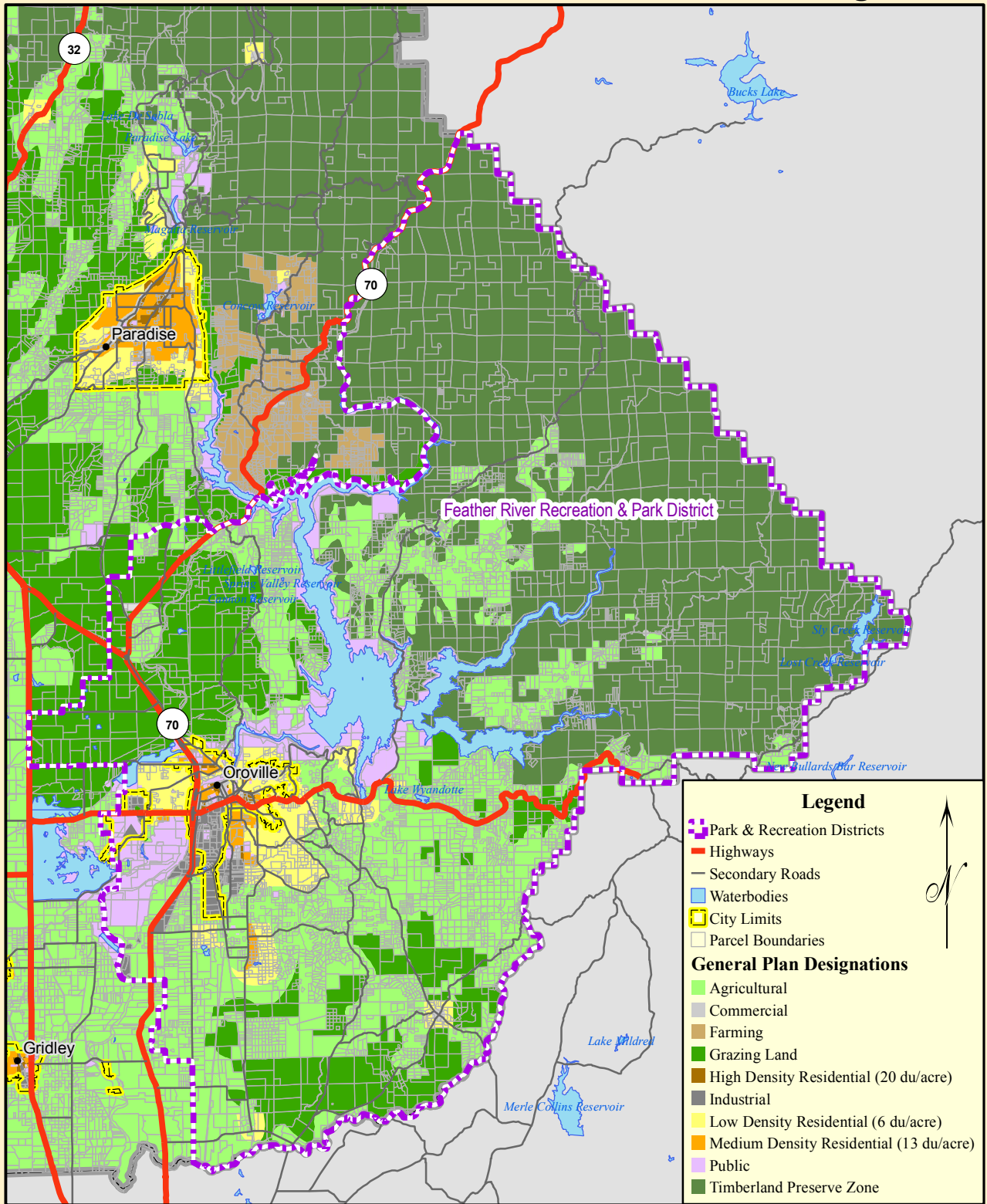
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The District should consider expanding its boundaries to include all portions of the Thermalito area where future urban level growth is anticipated and comprehensive park and recreation services would be desirable. To create logical District boundaries, FRRPD's SOI boundaries should be expanded to include the area on the east side of the North Fork of the Feather River in the Big Bend/Poe Powerhouse area, which is currently within the Paradise Recreation and Park District. Any future annexations into the District would require a joint application by the FRRPD and County of Butte, and an agreement from area residents for the reorganizations to occur. An appropriate funding mechanism would also need to be established for any areas annexing into the District.

The District should continue to apply for joint/cooperative grants in order to fund expansion of parks and services to these areas.

There is need for a cooperative arrangement between the District and the City in the provision of recreational facilities and services in the City of Oroville area. The District and the City should develop a formal agreement clarifying and identifying associated roles and responsibilities for the provision of recreational services.

Figure 4-1



Adopted Sphere of Influence for Feather River Recreation & Park District

BUTTE LOCAL AGENCY FORMATION COMMISSION

Service area boundaries and sphere of influence boundaries are based on best available data, are provided for general representational purpose only. Adopted June 4, 2009 by Resolution No. 19 2008/09.

Kleinschmidt
Energy & Water Resource Consultants
251 South Auburn St., Suite C
Grass Valley, CA 95945
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Fax: (530) 852-4837
www.KleinschmidtUSA.com

Notice of Exemption

Form D

To: Office of Planning and Research
PO Box 3044, 1400 Tenth Street, Room 212
Sacramento, CA 95812-3044

From: (Public Agency) Butte LAFCO
1453 Downer Street, Suite C
Oroville, CA 95965
(address)

County Clerk
County of Butte

Project Title: Municipal Service Review Update for the Feather River Recreation and Park Department

Project Location - Specific: The Feather River Recreation and Park District is generally located in the area surrounding the City of Oroville. Communities located within this district include the City of Oroville, Palermo, Honcut, Clipper Mills, Forbestown, Feather Falls, Bangor, Thermalito, and Yankee Hill.

Project Location – County: Butte

Description of Project: The Cortese/Knox/Hertzberg Act requires LAFCO to prepare and update a Municipal Service Review (MSR) for each special district and city within its County. This project includes a MSR Update for the Feather River Recreation and Park District. The MSR is only an information document and no changes to land use will occur.

Name of Public Agency Approving Project: Butte LAFCO

Name of Person or Agency Carrying Out Project: Butte LAFCO

Exempt Status: (check one- double-click to check box)

- Ministerial (Sec. 21080(b)(1); 15268);
- Declared Emergency (Sec. 21080(b)(3); 15269(a));
- Emergency Project (Sec. 21080(b)(4); 15269(b)(c));
- Categorical Exemption. State type and section number: Information Collection, Section 15306
- Statutory Exemptions. State code number: _____

Reasons why project is exempt: As provided in CEQA Guidelines §15306, the proposed project is exempt because it will consist of basic data collection, research and resource evaluation activities and will not result in a serious or major disturbance to an environmental resource. CEQA Guidelines §15306 exempts such a project for information-gathering purposes, or as part of a study leading to future action which the agency has not yet taken.

Lead Agency

Contact Person: Stephen Betts, Deputy Executive Officer Area Code/Telephone/Extension: (530) 538-7784

Signature:  Date: 6-4-09 Title: Deputy Executive Officer

X Signed by Lead Agency Date received for filing at OPR: _____

Negative Declaration

Feather River Recreation and Park District

Sphere of Influence Plan Butte County, CA

Lead Agency:

**Butte Local Agency Formation Commission (LAFCO)
1453 Downer Street, Suite C
Oroville, CA 95965-49501
530-538-7784
Contact: Stephen Lucas, Executive Officer**

Prepared By:

**Kleinschmidt Associates
251 South Auburn Street, Suite C
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530-477-8808**

May 2009

SECTION 1 INTRODUCTION

1.1 PURPOSE

Butte LAFCO is in the process of updating the Sphere of Influence (SOI) Plan for the Feather River Recreation and Park District (FRRPD or District). Sphere of Influence Plans are subject to CEQA review, and because the SOI study for FRRPD recommends changes to the District's SOI to include three unincorporated areas, and to exclude a number of areas currently within the District from the existing SOI, a proposed Negative Declaration has been prepared. The areas recommended for inclusion include the Thermalito Area (8,773 acres) between the City of Oroville and State Highway 99 to the east, an area east of the Feather River (10,170 acres), between State Highway 70 and the Feather River in the southwest corner of the District, and an area west of the North Fork of the Feather River (1,610 acres) in the northern portion of the District. The areas recommended for exclusion from the District's SOI include the Pulga/Highway 70 area (17,485 acres), Big Bend area (7,054 acres) north of Lake Oroville, and the Lower Pentz Road area (6,062) generally north of Pentz Road. All areas of exclusion are located along the northern boundary of the District. The recommended changes to the existing SOI for FRRPD will result in a net loss of 10,048 acres from the District.

1.2 PROJECT LOCATION

The project consists of the Feather River Recreation and Park District and areas to the west of the District's current SOI, including the following: the unincorporated areas in the Thermalito area between the City of Oroville and State Highway 99 to the east, and an area in the southwest corner of the District located generally between State Highway 70 and the Feather River. Also, another area in the northeast corner of the District in the general region of Pulga, east to the County line and north to the extent of the District's boundaries. FRRPD is located in southeastern Butte County, surrounding and including the incorporated City of Oroville. The District's eastern and southern boundaries are contiguous with the Butte County line. The FRRPD currently consists of approximately 403,770 acres (631 square miles) and serves a population of approximately 51,402. In addition to the incorporated City of Oroville, numerous rural, unincorporated communities are scattered throughout the District: Cherokee, Pulga, Thermalito, Brush Creek, Berry Creek, Feather Falls, Palermo, Wyandotte, Hurleton, Forbestown, Clipper Mills, Rackerby, Bangor, and Honcut.

1.3 PROJECT DESCRIPTION

The primary purpose of the project is to bring the FRRPD Sphere of Influence Plan into conformation with California law and with policy requirements of the Butte Local Agency Formation Commission (LAFCO). The Cortese/Knox/Hertzberg Act requires LAFCO to adopt an SOI plan for each city and district and to review and update each plan as appropriate every five years.

Before LAFCO can update or adopt an SOI, it is required to complete a Municipal Service Review (MSR), which is a report that analyzes and makes written determinations on six topic areas: infrastructure, population growth, financing, government structure alternatives, and accountability. The Commission adopted an MSR for Recreation and Service Providers in Butte County in 2005, which provides the informational foundation for the sphere updates. The 2005 MSR chapter for FRRPD has been updated and is included as Section 2.1 of the SOI Study, which will be re-adopted as a part of the SOI Plan process.

The Draft Sphere of Influence Plan proposes both expanding the SOI of FRRPD in three areas, and contracting the SOI in several others. The areas recommended for inclusion include the unincorporated areas in the Thermalito region between the City of Oroville and State Highway 99 to the east (8,773 acres), an area in the southwest corner of the District located generally between State Highway 70 and the Feather River (10,170 acres), and an area east of the North Fork of the Feather River identified as the Big Bend area (1,610 acres). The Thermalito area is adjacent to the State recreation lands associated with the Thermalito Afterbay, which is part of the Oroville Dam development. The area is currently within the CSA No. 31 – Schohr’s Swimming Pool, the sole purpose of which is to provide funding for operations and maintenance of the swimming pool in the City of Biggs. The area east of the Feather River will potentially provide District access to the Feather River in the south portion of the District. This area is within the CSA No. 34 – Gridley Swimming Pool boundary and SOI, which provides funding for operations and maintenance of the Gridley Swimming Pool in the City of Gridley. The Big Bend area is currently within the Paradise Recreation and Park District and consists entirely of unimproved parcels. The area is located east of the North Fork of the Feather River, which creates a logical geographical boundary between the FRRPD and PRPD. The combined areas recommended for inclusion consist of 308 parcels, totaling 20,553 acres, and is primarily agricultural and rural residential in nature with an approximate population of 406 residents.

Additionally, a number of areas in the north portion of the District have been identified for removal from FRRPD’s SOI for future inclusion in PRPD. The area generally identified as the

Pulga/Highway 70 area, east to the County line and north to the extent of the District’s boundaries, is recommended for exclusion from the FRRPD SOI. Additionally, two other areas, identified as Big Bend area and Lower Pentz Road area, are also recommended for exclusion from the District SOI in order to create a more logical boundary for geographic and social reasons. The combined areas recommended for exclusion from the District’s SOI consist of 567 parcels, totaling 30,601 acres, and are primarily timberland and rural residential in nature with an approximate population of 609 residents. The following table provides a summary of the recommended changes to the FRRPD SOI.

TABLE 1-1: PARCELS AND ACREAGES CONTAINED IN THE AREAS RECOMMENDED FOR INCLUSION/EXCLUSION IN FRRPD’S SOI

AREA OF INCLUSION/EXCLUSION	UNIMPROVED		IMPROVED		TOTAL ACREAGE
	# PARCELS	ACRES	# PARCELS	ACRES	
Thermalito Area (inclusion)	89	7,246	36	1,527	8,773
Area East of Feather River (inclusion)	40	1,815	128	8,355	10,170
Big Bend/Poe Powerhouse Area (inclusion)	15	1,610	0	0	1,610
Pulga/Hwy 70 Area (exclusion)	-55	-17,400*	-5	-85	-17,485*
Big Bend Area (exclusion)	-162	-5,985	-67	-1,069	-7,054
Lower Pentz Road Area (exclusion)	-104	-3,890	-174	-2,172	-6,062
Net Totals	-127	-16,604	-82	6,556	-10,048

* Includes 36 acres of roadways.
Source: Butte LAFCO GIS.

1.4 INTENDED USES OF THIS DOCUMENT

This Initial Study is intended to identify potential impacts resulting from the expansion of the existing FRRPD SOI to include the Thermalito area and the area east of the Feather River. SOI Updates are subject to environmental review under CEQA.

1.5 ENVIRONMENTAL SETTING

The Feather River Recreation and Park District is located in southeastern Butte County, surrounding and including the incorporated City of Oroville, and extending to the Butte County line to the east and south. The District’s western boundary is generally located east of the Feather River. The District consists of approximately 403,770 acres (631 square miles) and serves a population of approximately 51,402. In addition to the incorporated City of Oroville, numerous rural, unincorporated communities are scattered throughout the District: Cherokee, Pulga, Thermalito, Brush Creek, Berry Creek, Feather Falls, Palermo, Wyandotte, Hurleton, Forbestown, Clipper Mills, Rackerby, Bangor, and Honcut.

1.6 SUMMARY OF ENVIRONMENTAL CHECKLIST

Environmental Factors That Could Result in a Potentially Significant Impact		
The environmental factors listed below are not checked because the proposed project would not result in a “potentially significant impact” as indicated by the preceding checklist and supported by substantial evidence provided in this document.		
<input type="checkbox"/> Aesthetics	<input type="checkbox"/> Agriculture Resources	<input type="checkbox"/> Air Quality
<input type="checkbox"/> Biological Resources	<input type="checkbox"/> Cultural Resources	<input type="checkbox"/> Geology/Soils
<input type="checkbox"/> Hazards & Hazardous Materials	<input type="checkbox"/> Hydrology/Water Quality	<input type="checkbox"/> Land Use/Planning
<input type="checkbox"/> Mineral Resources	<input type="checkbox"/> Noise	<input type="checkbox"/> Population/Housing
<input type="checkbox"/> Public Services	<input type="checkbox"/> Recreation	<input type="checkbox"/> Transportation/Traffic
<input type="checkbox"/> Utilities/Services Systems	<input type="checkbox"/> Mandatory Findings of Significance	

SECTION 2 ENVIRONMENTAL CHECKLIST

Environmental Issues	Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
1. Aesthetics				
<i>Would the project:</i>				
a) Have a substantial adverse effect on a scenic vista?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic building within a state scenic highway?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
c) Substantially degrade the existing visual character or quality of the site and its surroundings?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
d) Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>a-d) The project consists of the update of the Feather River Recreation and Park District (FRRPD) Sphere of Influence (SOI). The SOI Plan recommends inclusion of three unincorporated areas: the unincorporated areas in the Thermalito area between the City of Oroville and State Highway 99 to the east, an area in the southwest corner of the District located generally between State Highway 70 and the Feather River, and an unpopulated area east of the North Fork of the Feather River in the northern portion of the District. The Thermalito area recommended for inclusion is adjacent to the State recreation lands associated with the Thermalito Afterbay, which is a part of the Oroville Dam development. The area is currently located within CSA No. 31 – Schohr’s Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Biggs. The area east of the Feather River is generally located between the Feather River and State Highway 70, and will potentially provide District access to the River in the southwest portion of the District. This area is currently within CSA No. 34 – Gridley Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Gridley. The Big Bend/Poe Powerhouse area located east of the North Fork of the Feather River in the northern portion of the District is also recommended for inclusion in order to form a geographically logical boundary in that area. The areas have a combined population of approximately 406 and consist of 20,553 acres.</p> <p>Additionally, the SOI Plan recommends contracting the FRRPD’s SOI to remove a number of areas for future inclusion in PRPD’s SOI. The area identified as the Pulga area and is all that portion of the District that lies north of State Highway 70 in the northeast portion of the District, consists of 60 parcels, totaling 17,485 acres, and contains approximately 12 residents. The region is primarily timberland and is located far from District facilities. The Big Bend area is located north of Lake Oroville in the northern portion of the District and consists of 7,054 acres and approximately 166 residents. The Lower Pentz Road area is that area of the District that is located north of the Durham-Pentz Road and consists of 6,062 acres and has an estimated population of 431. The combined total area recommended for exclusion consists of 30,601 acres and 609 residents.</p> <p>The recommended revisions to the FRRPD SOI will result in a net decrease of approximately 10,048 acres and 203 residents from the District.</p> <p>Any change in boundaries or SOI will require application to LAFCO by the District and an expressed interest by area residents. No development will result from the adoption of the Sphere update and no</p>				

Environmental Issues	Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
<p>impacts to aesthetics will occur.</p> <p>Conclusion: No significant impacts associated with aesthetics are anticipated from this project.</p> <p>Mitigation: No mitigation measures would be required.</p>				
<p>2. Agriculture Resources Would the project:</p>				
<p>a) Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>b) Conflict with existing zoning for agricultural use, or a Williamson Act contract?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>c) Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland, to non-agricultural use?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>a-c) The project consists of the update of the Feather River Recreation and Park District (FRRPD) Sphere of Influence (SOI). The SOI Plan recommends inclusion of three unincorporated areas: the unincorporated areas in the Thermalito area between the City of Oroville and State Highway 99 to the east, an area in the southwest corner of the District located generally between State Highway 70 and the Feather River, and an unpopulated area east of the North Fork of the Feather River in the northern portion of the District. The Thermalito area recommended for inclusion is adjacent to the State recreation lands associated with the Thermalito Afterbay, which is a part of the Oroville Dam development. The area is currently located within CSA No. 31 – Schohr’s Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Biggs. The area east of the Feather River is generally located between the Feather River and State Highway 70, and will potentially provide District access to the River in the southwest portion of the District. This area is currently within CSA No. 34 – Gridley Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Gridley. The Big Bend/Poe Powerhouse area located east of the North Fork of the Feather River in the northern portion of the District is also recommended for inclusion in order to form a geographically logical boundary in that area. The areas have a combined population of approximately 406 and consist of 20,553 acres.</p> <p>Additionally, the SOI Plan recommends contracting the FRRPD’s SOI to remove a number of areas for future inclusion in PRPD’s SOI. The area identified as the Pulga area and is all that portion of the District that lies north of State Highway 70 in the northeast portion of the District, consists of 60 parcels, totaling 17,485 acres, and contains approximately 12 residents. The region is primarily timberland and is located far from District facilities. The Big Bend area is located north of Lake Oroville in the northern portion of the District and consists of 7,054 acres and approximately 166 residents. The Lower Pentz Road area is that area of the District that is located north of the Durham-Pentz Road and consists of 6,062 acres and has an estimated population of 431. The combined total area recommended for exclusion consists of 30,601 acres and 609 residents.</p> <p>The recommended revisions to the FRRPD SOI will result in a net decrease of approximately 10,048 acres and 203 residents from the District.</p> <p>Any change in boundaries or SOI will require application to LAFCO by the District and an expressed interest by area residents. No development will result from the adoption of the sphere update and no</p>				

Environmental Issues	Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
impacts to agriculture will occur.				
<i>Conclusion: No significant impacts associated with agriculture are anticipated from this project.</i>				
<i>Mitigation: No mitigation measures would be required.</i>				
3. Air Quality				
<i>Would the project:</i>				
a) Conflict with or obstruct implementation of the applicable air quality plan?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Violate any air quality standard or contribute substantially to an existing or projected air quality violation?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
c) Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard (including releasing emissions, which exceed quantitative thresholds for ozone precursors)?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
d) Expose sensitive receptors to substantial pollutant concentrations?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
e) Create objectionable odors affecting a substantial number of people?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>a-e) The project consists of the update of the Feather River Recreation and Park District (FRRPD) Sphere of Influence (SOI). The SOI Plan recommends inclusion of three unincorporated areas: the unincorporated areas in the Thermalito area between the City of Oroville and State Highway 99 to the east, an area in the southwest corner of the District located generally between State Highway 70 and the Feather River, and an unpopulated area east of the North Fork of the Feather River in the northern portion of the District. The Thermalito area recommended for inclusion is adjacent to the State recreation lands associated with the Thermalito Afterbay, which is a part of the Oroville Dam development. The area is currently located within CSA No. 31 – Schohr’s Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Biggs. The area east of the Feather River is generally located between the Feather River and State Highway 70, and will potentially provide District access to the River in the southwest portion of the District. This area is currently within CSA No. 34 – Gridley Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Gridley. The Big Bend/Poe Powerhouse area located east of the North Fork of the Feather River in the northern portion of the District is also recommended for inclusion in order to form a geographically logical boundary in that area. The areas have a combined population of approximately 406 and consist of 20,553 acres.</p> <p>Additionally, the SOI Plan recommends contracting the FRRPD’s SOI to remove a number of areas for future inclusion in PRPD’s SOI. The area identified as the Pulga area and is all that portion of the District that lies north of State Highway 70 in the northeast portion of the District, consists of 60 parcels, totaling 17,485 acres, and contains approximately 12 residents. The region is primarily timberland and is located far from District facilities. The Big Bend area is located north of Lake Oroville in the northern portion of the District and consists of 7,054 acres and approximately 166 residents. The Lower Pentz Road area is that area of the District that is located north of the Durham-Pentz Road and consists of 6,062 acres and has an estimated population of 431. The combined total area recommended for exclusion consists of 30,601 acres and 609 residents.</p> <p>The recommended revisions to the FRRPD SOI will result in a net decrease of approximately 10,048 acres</p>				

Environmental Issues	Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
<p>and 203 residents from the District.</p> <p>Any change in boundaries or SOI will require application to LAFCO by the District and an expressed interest by area residents. No development will result from the adoption of the sphere update and no impacts to air quality will occur.</p> <p>Conclusion: <i>No significant impacts associated with air quality are anticipated from this project.</i></p> <p>Mitigation: <i>No mitigation measures would be required.</i></p>				
<p>4. Biological Resources <i>Would the project:</i></p>				
<p>a) Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>b) Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, and regulations or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>c) Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>d) Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of wildlife nursery sites?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>e) Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>f) Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Environmental Issues	Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
<p>a-f) The project consists of the update of the Feather River Recreation and Park District (FRRPD) Sphere of Influence (SOI). The SOI Plan recommends inclusion of three unincorporated areas: the unincorporated areas in the Thermalito area between the City of Oroville and State Highway 99 to the east, an area in the southwest corner of the District located generally between State Highway 70 and the Feather River, and an unpopulated area east of the North Fork of the Feather River in the northern portion of the District. The Thermalito area recommended for inclusion is adjacent to the State recreation lands associated with the Thermalito Afterbay, which is a part of the Oroville Dam development. The area is currently located within CSA No. 31 – Schohr’s Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Biggs. The area east of the Feather River is generally located between the Feather River and State Highway 70, and will potentially provide District access to the River in the southwest portion of the District. This area is currently within CSA No. 34 – Gridley Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Gridley. The Big Bend/Poe Powerhouse area located east of the North Fork of the Feather River in the northern portion of the District is also recommended for inclusion in order to form a geographically logical boundary in that area. The areas have a combined population of approximately 406 and consist of 20,553 acres.</p> <p>Additionally, the SOI Plan recommends contracting the FRRPD’s SOI to remove a number of areas for future inclusion in PRPD’s SOI. The area identified as the Pulga area and is all that portion of the District that lies north of State Highway 70 in the northeast portion of the District, consists of 60 parcels, totaling 17,485 acres, and contains approximately 12 residents. The region is primarily timberland and is located far from District facilities. The Big Bend area is located north of Lake Oroville in the northern portion of the District and consists of 7,054 acres and approximately 166 residents. The Lower Pentz Road area is that area of the District that is located north of the Durham-Pentz Road and consists of 6,062 acres and has an estimated population of 431. The combined total area recommended for exclusion consists of 30,601 acres and 609 residents.</p> <p>The recommended revisions to the FRRPD SOI will result in a net decrease of approximately 10,048 acres and 203 residents from the District.</p> <p>Any change in boundaries or SOI will require application to LAFCO by the District and an expressed interest by area residents. No development will result from the adoption of the sphere update and no impacts to biological resources will occur.</p> <p>Conclusion: <i>No significant impacts associated with biological resources are anticipated from this project.</i></p> <p>Mitigation: <i>No mitigation measures would be required.</i></p>				
<p>5. Cultural Resources <i>Would the project:</i></p>				
<p>a) Cause a substantial adverse change in the significance of a historical resource as defined in §15064.5?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>b) Cause a substantial adverse change in the significance of an archaeological resource pursuant to §15064.5?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>c) Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>d) Disturb any human remains, including those interred outside of formal cemeteries?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Environmental Issues	Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
<p>a-d) The project consists of the update of the Feather River Recreation and Park District (FRRPD) Sphere of Influence (SOI). The SOI Plan recommends inclusion of two unincorporated areas: the unincorporated areas in the Thermalito area between the City of Oroville and State Highway 99 to the east, and an area in the southwest corner of the District located generally between State Highway 70 and the Feather River. The areas have a combined population of approximately 406 and consist of 18,941 acres. No development will result from the adoption of the SOI Plan. The Thermalito area recommended for inclusion contains 125 parcels, totaling 8,772 acres, and is adjacent to the State recreation lands associated with the Thermalito Afterbay, which is a part of the Oroville Dam development. The area is currently located within CSA No. 31 – Schohr’s Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Biggs. The area east of the Feather River is generally located between the Feather River and State Highway 70, and will potentially provide District access to the River in the southwest portion of the District. This area is currently within CSA No. 34 – Gridley Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Gridley.</p> <p>Additionally, the SOI Plan recommends contracting the FRRPD SOI to remove all that portion of the District that lies north of State Highway 70 in the northeast portion of the District, in the Pulga area. The area consists of 60 parcels, totaling 17,487 acres, and contains approximately 12 residents. The region is primarily timberland and is located far from District facilities.</p> <p>Any change in boundaries or SOI will require application to LAFCO by the District and an expressed interest by area residents. No development will result from the adoption of the sphere update and no impacts to cultural resources will occur.</p> <p>Conclusion: <i>No significant impacts associated with cultural resources are anticipated from this project.</i></p> <p>Mitigation: <i>No mitigation measures would be required.</i></p>				
<p>6. Geology and Soils</p> <p><i>Would the project:</i></p>				
<p>a) Expose people or structures to potential substantial adverse effects, including the risk of loss, injury or death involving:</p>				
<p>i) Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42.</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>ii) Strong seismic ground shaking?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>iii) Seismic-related ground failure, including liquefaction?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>iv) Landslides?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>b) Result in substantial soil erosion or the loss of topsoil?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>c) Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Environmental Issues	Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
d) Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating substantial risks to life or property?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
e) Have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>a-e) The project consists of the update of the Feather River Recreation and Park District (FRRPD) Sphere of Influence (SOI). The SOI Plan recommends inclusion of three unincorporated areas: the unincorporated areas in the Thermalito area between the City of Oroville and State Highway 99 to the east, an area in the southwest corner of the District located generally between State Highway 70 and the Feather River, and an unpopulated area east of the North Fork of the Feather River in the northern portion of the District. The Thermalito area recommended for inclusion is adjacent to the State recreation lands associated with the Thermalito Afterbay, which is a part of the Oroville Dam development. The area is currently located within CSA No. 31 – Schohr’s Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Biggs. The area east of the Feather River is generally located between the Feather River and State Highway 70, and will potentially provide District access to the River in the southwest portion of the District. This area is currently within CSA No. 34 – Gridley Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Gridley. The Big Bend/Poe Powerhouse area located east of the North Fork of the Feather River in the northern portion of the District is also recommended for inclusion in order to form a geographically logical boundary in that area. The areas have a combined population of approximately 406 and consist of 20,553 acres.</p> <p>Additionally, the SOI Plan recommends contracting the FRRPD’s SOI to remove a number of areas for future inclusion in PRPD’s SOI. The area identified as the Pulga area and is all that portion of the District that lies north of State Highway 70 in the northeast portion of the District, consists of 60 parcels, totaling 17,485 acres, and contains approximately 12 residents. The region is primarily timberland and is located far from District facilities. The Big Bend area is located north of Lake Oroville in the northern portion of the District and consists of 7,054 acres and approximately 166 residents. The Lower Pentz Road area is that area of the District that is located north of the Durham-Pentz Road and consists of 6,062 acres and has an estimated population of 431. The combined total area recommended for exclusion consists of 30,601 acres and 609 residents.</p> <p>The recommended revisions to the FRRPD SOI will result in a net decrease of approximately 10,048 acres and 203 residents from the District.</p> <p>Any change in boundaries or SOI will require application to LAFCO by the District and an expressed interest by area residents. No development will result from the adoption of the sphere update and no impacts to geology and soils will occur.</p> <p>Conclusion: <i>No significant impacts associated with geology and soils are anticipated from this project.</i></p> <p>Mitigation: <i>No mitigation measures would be required.</i></p>				
<p>7. Hazards and Hazardous Materials <i>Would the project:</i></p>				
a) Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Environmental Issues	Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
b) Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the likely release of hazardous materials into the environment?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
c) Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
d) Be located within one-quarter mile of a facility that might reasonably be anticipated to emit hazardous emissions or handle hazardous or acutely hazardous materials, substances or waste?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
e) Be located on a site of a current or former hazardous waste disposal site or solid waste disposal site unless wastes have been removed from the former disposal site; or 2) that could release a hazardous substance as identified by the State Department of Health Services in a current list adopted pursuant to Section 25356 for removal or remedial action pursuant to Chapter 6.8 of Division 20 of the Health and Safety Code?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
f) Be located on land that is, or can be made, sufficiently free of hazardous materials so as to be suitable for development and use as a school?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
g) For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
h) For a project within the vicinity of a private airstrip, would the project result in a safety hazard for people residing or working in the project area?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
i) Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
j) Expose people or structures to a significant risk of loss, injury or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
k) Be located within 1500 feet of: (i) an above-ground water or fuel storage tank, or (ii) an easement of an above ground or underground pipeline that can pose a safety hazard to the proposed school?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Environmental Issues	Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
<p>a-k) The project consists of the update of the Feather River Recreation and Park District (FRRPD) Sphere of Influence (SOI). The SOI Plan recommends inclusion of three unincorporated areas: the unincorporated areas in the Thermalito area between the City of Oroville and State Highway 99 to the east, an area in the southwest corner of the District located generally between State Highway 70 and the Feather River, and an unpopulated area east of the North Fork of the Feather River in the northern portion of the District. The Thermalito area recommended for inclusion is adjacent to the State recreation lands associated with the Thermalito Afterbay, which is a part of the Oroville Dam development. The area is currently located within CSA No. 31 – Schohr’s Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Biggs. The area east of the Feather River is generally located between the Feather River and State Highway 70, and will potentially provide District access to the River in the southwest portion of the District. This area is currently within CSA No. 34 – Gridley Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Gridley. The Big Bend/Poe Powerhouse area located east of the North Fork of the Feather River in the northern portion of the District is also recommended for inclusion in order to form a geographically logical boundary in that area. The areas have a combined population of approximately 406 and consist of 20,553 acres.</p> <p>Additionally, the SOI Plan recommends contracting the FRRPD’s SOI to remove a number of areas for future inclusion in PRPD’s SOI. The area identified as the Pulga area and is all that portion of the District that lies north of State Highway 70 in the northeast portion of the District, consists of 60 parcels, totaling 17,485 acres, and contains approximately 12 residents. The region is primarily timberland and is located far from District facilities. The Big Bend area is located north of Lake Oroville in the northern portion of the District and consists of 7,054 acres and approximately 166 residents. The Lower Pentz Road area is that area of the District that is located north of the Durham-Pentz Road and consists of 6,062 acres and has an estimated population of 431. The combined total area recommended for exclusion consists of 30,601 acres and 609 residents.</p> <p>The recommended revisions to the FRRPD SOI will result in a net decrease of approximately 10,048 acres and 203 residents from the District.</p> <p>Any change in boundaries or SOI will require application to LAFCO by the District and an expressed interest by area residents. No development will result from the adoption of the sphere update and no impacts associated with hazards and hazardous materials will occur.</p> <p>Conclusion: <i>No significant impacts associated with hazards and hazardous materials are anticipated from this project.</i></p> <p>Mitigation: <i>No mitigation measures would be required.</i></p>				
<p>8. Hydrology and Water Quality <i>Would the project:</i></p>				
<p>a) Violate any water quality standards or waste discharge requirements?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>b) Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted?)</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Environmental Issues	Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
c) Substantially alter the existing drainage pattern of area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
d) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner, which would result in flooding on- or off-site?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
e) Create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
f) Otherwise substantially degrade water quality?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
g) Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
h) Place within a 100-year flood hazard area structures, which would impede or redirect flood flows?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
i) Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
j) Inundation by seiche, tsunami, or mudflow?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Environmental Issues	Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
<p>a-j) The project consists of the update of the Feather River Recreation and Park District (FRRPD) Sphere of Influence (SOI). The SOI Plan recommends inclusion of three unincorporated areas: the unincorporated areas in the Thermalito area between the City of Oroville and State Highway 99 to the east, an area in the southwest corner of the District located generally between State Highway 70 and the Feather River, and an unpopulated area east of the North Fork of the Feather River in the northern portion of the District. The Thermalito area recommended for inclusion is adjacent to the State recreation lands associated with the Thermalito Afterbay, which is a part of the Oroville Dam development. The area is currently located within CSA No. 31 – Schohr’s Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Biggs. The area east of the Feather River is generally located between the Feather River and State Highway 70, and will potentially provide District access to the River in the southwest portion of the District. This area is currently within CSA No. 34 – Gridley Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Gridley. The Big Bend/Poe Powerhouse area located east of the North Fork of the Feather River in the northern portion of the District is also recommended for inclusion in order to form a geographically logical boundary in that area. The areas have a combined population of approximately 406 and consist of 20,553 acres.</p> <p>Additionally, the SOI Plan recommends contracting the FRRPD’s SOI to remove a number of areas for future inclusion in PRPD’s SOI. The area identified as the Pulga area and is all that portion of the District that lies north of State Highway 70 in the northeast portion of the District, consists of 60 parcels, totaling 17,485 acres, and contains approximately 12 residents. The region is primarily timberland and is located far from District facilities. The Big Bend area is located north of Lake Oroville in the northern portion of the District and consists of 7,054 acres and approximately 166 residents. The Lower Pentz Road area is that area of the District that is located north of the Durham-Pentz Road and consists of 6,062 acres and has an estimated population of 431. The combined total area recommended for exclusion consists of 30,601 acres and 609 residents.</p> <p>The recommended revisions to the FRRPD SOI will result in a net decrease of approximately 10,048 acres and 203 residents from the District.</p> <p>Any change in boundaries or SOI will require application to LAFCO by the District and an expressed interest by area residents. No development will result from the adoption of the sphere update and no impacts to hydrology and water quality will occur.</p> <p>Conclusion: <i>No significant impacts associated with hydrology and water quality are anticipated from this project.</i></p> <p>Mitigation: <i>No mitigation measures would be required.</i></p>				
<p>9. Land Use Planning Would the project:</p>				
a) Physically divide an established community?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
c) Conflict with any applicable habitat conservation plan or natural communities conservation plan?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Environmental Issues	Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
<p>a-c) The project consists of the update of the Feather River Recreation and Park District (FRRPD) Sphere of Influence (SOI). The SOI Plan recommends inclusion of three unincorporated areas: the unincorporated areas in the Thermalito area between the City of Oroville and State Highway 99 to the east, an area in the southwest corner of the District located generally between State Highway 70 and the Feather River, and an unpopulated area east of the North Fork of the Feather River in the northern portion of the District. The Thermalito area recommended for inclusion is adjacent to the State recreation lands associated with the Thermalito Afterbay, which is a part of the Oroville Dam development. The area is currently located within CSA No. 31 – Schohr’s Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Biggs. The area east of the Feather River is generally located between the Feather River and State Highway 70, and will potentially provide District access to the River in the southwest portion of the District. This area is currently within CSA No. 34 – Gridley Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Gridley. The Big Bend/Poe Powerhouse area located east of the North Fork of the Feather River in the northern portion of the District is also recommended for inclusion in order to form a geographically logical boundary in that area. The areas have a combined population of approximately 406 and consist of 20,553 acres.</p> <p>Additionally, the SOI Plan recommends contracting the FRRPD’s SOI to remove a number of areas for future inclusion in PRPD’s SOI. The area identified as the Pulga area and is all that portion of the District that lies north of State Highway 70 in the northeast portion of the District, consists of 60 parcels, totaling 17,485 acres, and contains approximately 12 residents. The region is primarily timberland and is located far from District facilities. The Big Bend area is located north of Lake Oroville in the northern portion of the District and consists of 7,054 acres and approximately 166 residents. The Lower Pentz Road area is that area of the District that is located north of the Durham-Pentz Road and consists of 6,062 acres and has an estimated population of 431. The combined total area recommended for exclusion consists of 30,601 acres and 609 residents.</p> <p>The recommended revisions to the FRRPD SOI will result in a net decrease of approximately 10,048 acres and 203 residents from the District.</p> <p>Any change in boundaries or SOI will require application to LAFCO by the District and an expressed interest by area residents. No development will result from the adoption of the sphere update and no impacts associated with land use planning will occur.</p> <p>Conclusion: <i>No significant impacts associated with land use planning are anticipated from this project.</i></p> <p>Mitigation: <i>No mitigation measures would be required.</i></p>				
<p>10. Mineral Resources <i>Would the project:</i></p>				
<p>a) Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>b) Result in the loss of availability of a locally-important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Environmental Issues	Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
<p>a-b) The project consists of the update of the Feather River Recreation and Park District (FRRPD) Sphere of Influence (SOI). The SOI Plan recommends inclusion of three unincorporated areas: the unincorporated areas in the Thermalito area between the City of Oroville and State Highway 99 to the east, an area in the southwest corner of the District located generally between State Highway 70 and the Feather River, and an unpopulated area east of the North Fork of the Feather River in the northern portion of the District. The Thermalito area recommended for inclusion is adjacent to the State recreation lands associated with the Thermalito Afterbay, which is a part of the Oroville Dam development. The area is currently located within CSA No. 31 – Schohr’s Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Biggs. The area east of the Feather River is generally located between the Feather River and State Highway 70, and will potentially provide District access to the River in the southwest portion of the District. This area is currently within CSA No. 34 – Gridley Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Gridley. The Big Bend/Poe Powerhouse area located east of the North Fork of the Feather River in the northern portion of the District is also recommended for inclusion in order to form a geographically logical boundary in that area. The areas have a combined population of approximately 406 and consist of 20,553 acres.</p> <p>Additionally, the SOI Plan recommends contracting the FRRPD’s SOI to remove a number of areas for future inclusion in PRPD’s SOI. The area identified as the Pulga area and is all that portion of the District that lies north of State Highway 70 in the northeast portion of the District, consists of 60 parcels, totaling 17,485 acres, and contains approximately 12 residents. The region is primarily timberland and is located far from District facilities. The Big Bend area is located north of Lake Oroville in the northern portion of the District and consists of 7,054 acres and approximately 166 residents. The Lower Pentz Road area is that area of the District that is located north of the Durham-Pentz Road and consists of 6,062 acres and has an estimated population of 431. The combined total area recommended for exclusion consists of 30,601 acres and 609 residents.</p> <p>The recommended revisions to the FRRPD SOI will result in a net decrease of approximately 10,048 acres and 203 residents from the District.</p> <p>Any change in boundaries or SOI will require application to LAFCO by the District and an expressed interest by area residents. No development will result from the adoption of the sphere update and no impacts to mineral resources will occur.</p> <p>Conclusion: <i>No significant impacts associated with mineral resources are anticipated from this project.</i></p> <p>Mitigation: <i>No mitigation measures would be required.</i></p>				
<p>11. Noise</p> <p><i>Would the project result in:</i></p>				
<p>a) Exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>b) Exposure of persons to or generation of excessive groundborne vibration or groundborne noise levels?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>c) A substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Environmental Issues	Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
d) A substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
e) For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
f) For a project within the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>a-f) The project consists of the update of the Feather River Recreation and Park District (FRRPD) Sphere of Influence (SOI). The SOI Plan recommends inclusion of three unincorporated areas: the unincorporated areas in the Thermalito area between the City of Oroville and State Highway 99 to the east, an area in the southwest corner of the District located generally between State Highway 70 and the Feather River, and an unpopulated area east of the North Fork of the Feather River in the northern portion of the District. The Thermalito area recommended for inclusion is adjacent to the State recreation lands associated with the Thermalito Afterbay, which is a part of the Oroville Dam development. The area is currently located within CSA No. 31 – Schohr’s Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Biggs. The area east of the Feather River is generally located between the Feather River and State Highway 70, and will potentially provide District access to the River in the southwest portion of the District. This area is currently within CSA No. 34 – Gridley Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Gridley. The Big Bend/Poe Powerhouse area located east of the North Fork of the Feather River in the northern portion of the District is also recommended for inclusion in order to form a geographically logical boundary in that area. The areas have a combined population of approximately 406 and consist of 20,553 acres.</p> <p>Additionally, the SOI Plan recommends contracting the FRRPD’s SOI to remove a number of areas for future inclusion in PRPD’s SOI. The area identified as the Pulga area and is all that portion of the District that lies north of State Highway 70 in the northeast portion of the District, consists of 60 parcels, totaling 17,485 acres, and contains approximately 12 residents. The region is primarily timberland and is located far from District facilities. The Big Bend area is located north of Lake Oroville in the northern portion of the District and consists of 7,054 acres and approximately 166 residents. The Lower Pentz Road area is that area of the District that is located north of the Durham-Pentz Road and consists of 6,062 acres and has an estimated population of 431. The combined total area recommended for exclusion consists of 30,601 acres and 609 residents.</p> <p>The recommended revisions to the FRRPD SOI will result in a net decrease of approximately 10,048 acres and 203 residents from the District.</p> <p>Any change in boundaries or SOI will require application to LAFCO by the District and an expressed interest by area residents. No development will result from the adoption of the sphere update and no impacts associated with noise will occur.</p> <p>Conclusion: <i>No significant impacts associated with noise are anticipated from this project.</i></p> <p>Mitigation: <i>No mitigation measures would be required.</i></p>				

Environmental Issues	Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
12. Population and Housing				
<i>Would the project:</i>				
a) Induce substantial population growth in an area, either directly (e.g., by proposing new homes and businesses) or indirectly (e.g., through extension of roads or other infrastructure)?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
c) Displace substantial numbers of people necessitating the construction of replacement housing elsewhere?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>a-c) The project consists of the update of the Feather River Recreation and Park District (FRRPD) Sphere of Influence (SOI). The SOI Plan recommends inclusion of three unincorporated areas: the unincorporated areas in the Thermalito area between the City of Oroville and State Highway 99 to the east, an area in the southwest corner of the District located generally between State Highway 70 and the Feather River, and an unpopulated area east of the North Fork of the Feather River in the northern portion of the District. The Thermalito area recommended for inclusion is adjacent to the State recreation lands associated with the Thermalito Afterbay, which is a part of the Oroville Dam development. The area is currently located within CSA No. 31 – Schohr’s Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Biggs. The area east of the Feather River is generally located between the Feather River and State Highway 70, and will potentially provide District access to the River in the southwest portion of the District. This area is currently within CSA No. 34 – Gridley Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Gridley. The Big Bend/Poe Powerhouse area located east of the North Fork of the Feather River in the northern portion of the District is also recommended for inclusion in order to form a geographically logical boundary in that area. The areas have a combined population of approximately 406 and consist of 20,553 acres.</p> <p>Additionally, the SOI Plan recommends contracting the FRRPD’s SOI to remove a number of areas for future inclusion in PRPD’s SOI. The area identified as the Pulga area and is all that portion of the District that lies north of State Highway 70 in the northeast portion of the District, consists of 60 parcels, totaling 17,485 acres, and contains approximately 12 residents. The region is primarily timberland and is located far from District facilities. The Big Bend area is located north of Lake Oroville in the northern portion of the District and consists of 7,054 acres and approximately 166 residents. The Lower Pentz Road area is that area of the District that is located north of the Durham-Pentz Road and consists of 6,062 acres and has an estimated population of 431. The combined total area recommended for exclusion consists of 30,601 acres and 609 residents.</p> <p>The recommended revisions to the FRRPD SOI will result in a net decrease of approximately 10,048 acres and 203 residents from the District.</p> <p>Any change in boundaries or SOI will require application to LAFCO by the District and an expressed interest by area residents. No development will result from the adoption of the sphere update and no impacts to population and housing will occur.</p> <p>Conclusion: <i>No significant impacts associated with population and housing are anticipated from this project.</i></p> <p>Mitigation: <i>No mitigation measures would be required.</i></p>				

Environmental Issues	Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
13. Public Services <i>Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:</i>				
a) Fire Protection?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Police Protection?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
c) Schools?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
d) Parks?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
e) Other public facilities?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>a-c, e) The project consists of the update of the Feather River Recreation and Park District (FRRPD) Sphere of Influence (SOI). The SOI Plan recommends inclusion of three unincorporated areas: the unincorporated areas in the Thermalito area between the City of Oroville and State Highway 99 to the east, an area in the southwest corner of the District located generally between State Highway 70 and the Feather River, and an unpopulated area east of the North Fork of the Feather River in the northern portion of the District. The Thermalito area recommended for inclusion is adjacent to the State recreation lands associated with the Thermalito Afterbay, which is a part of the Oroville Dam development. The area is currently located within CSA No. 31 – Schohr’s Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Biggs. The area east of the Feather River is generally located between the Feather River and State Highway 70, and will potentially provide District access to the River in the southwest portion of the District. This area is currently within CSA No. 34 – Gridley Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Gridley. The Big Bend/Poe Powerhouse area located east of the North Fork of the Feather River in the northern portion of the District is also recommended for inclusion in order to form a geographically logical boundary in that area. The areas have a combined population of approximately 406 and consist of 20,553 acres.</p> <p>Additionally, the SOI Plan recommends contracting the FRRPD’s SOI to remove a number of areas for future inclusion in PRPD’s SOI. The area identified as the Pulga area and is all that portion of the District that lies north of State Highway 70 in the northeast portion of the District, consists of 60 parcels, totaling 17,485 acres, and contains approximately 12 residents. The region is primarily timberland and is located far from District facilities. The Big Bend area is located north of Lake Oroville in the northern portion of the District and consists of 7,054 acres and approximately 166 residents. The Lower Pentz Road area is that area of the District that is located north of the Durham-Pentz Road and consists of 6,062 acres and has an estimated population of 431. The combined total area recommended for exclusion consists of 30,601 acres and 609 residents.</p> <p>The recommended revisions to the FRRPD SOI will result in a net decrease of approximately 10,048 acres and 203 residents from the District.</p> <p>Any change in boundaries or SOI will require application to LAFCO by the District and an expressed interest by area residents. No development will result from the adoption of the sphere update and no impacts to public services will occur.</p> <p>d) The combined areas recommended for inclusion in the District’s SOI, consist of approximately 406 residents. Because both of these areas are close enough to existing District facilities, and likely already use them, their inclusion in the District’s SOI will likely not have a significant impact to the District’s ability to provide adequate services to area residents. Additionally, a number of areas in the area to the north and east have been identified for exclusion from the SOI, which contain approximately 609 residents. The</p>				

Environmental Issues	Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
<p>recommended changes to the SOI will result in an overall decrease in District population of approximately 203. However, should additional parks be planned to further serve the areas recommended for inclusion in the District, it is not impossible to determine what level of environmental impact may be incurred at this time. Subsequent environmental review for development of future projects will be necessary as specifics are identified.</p> <p><i>Conclusion: Impacts associated with public services are anticipated to be less than significant.</i></p> <p><i>Mitigation: No mitigation measures would be required.</i></p>				
14. Recreation				
<p>a) Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<p>b) Does the project include recreational facilities or require the construction or expansion of recreational facilities, which might have an adverse physical effect on the environment?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<p>a-b) The project consists of the update of the Feather River Recreation and Park District (FRRPD) Sphere of Influence (SOI). The SOI Plan recommends inclusion of three unincorporated areas: the unincorporated areas in the Thermalito area between the City of Oroville and State Highway 99 to the east, an area in the southwest corner of the District located generally between State Highway 70 and the Feather River, and an unpopulated area east of the North Fork of the Feather River in the northern portion of the District. The Thermalito area recommended for inclusion is adjacent to the State recreation lands associated with the Thermalito Afterbay, which is a part of the Oroville Dam development. The area is currently located within CSA No. 31 – Schohr’s Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Biggs. The area east of the Feather River is generally located between the Feather River and State Highway 70, and will potentially provide District access to the River in the southwest portion of the District. This area is currently within CSA No. 34 – Gridley Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Gridley. The Big Bend/Poe Powerhouse area located east of the North Fork of the Feather River in the northern portion of the District is also recommended for inclusion in order to form a geographically logical boundary in that area. The areas have a combined population of approximately 406 and consist of 20,553 acres.</p> <p>Additionally, the SOI Plan recommends contracting the FRRPD’s SOI to remove a number of areas for future inclusion in PRPD’s SOI. The area identified as the Pulga area and is all that portion of the District that lies north of State Highway 70 in the northeast portion of the District, consists of 60 parcels, totaling 17,485 acres, and contains approximately 12 residents. The region is primarily timberland and is located far from District facilities. The Big Bend area is located north of Lake Oroville in the northern portion of the District and consists of 7,054 acres and approximately 166 residents. The Lower Pentz Road area is that area of the District that is located north of the Durham-Pentz Road and consists of 6,062 acres and has an estimated population of 431. The combined total area recommended for exclusion consists of 30,601 acres and 609 residents.</p> <p>Any change in boundaries or SOI will require application to LAFCO by the District and an expressed interest by area residents. No development will result from the adoption of the sphere update and no impacts to recreation will occur.</p> <p>The recommended revisions to the FRRPD SOI will result in a net decrease of approximately 10,048 acres and 203 residents from the District. The combined areas recommended for inclusion in the District’s SOI,</p>				

Environmental Issues	Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
<p>consist of approximately 406 residents. Because both of these areas are close enough to existing District facilities, and likely already use them, their inclusion in the District’s SOI will likely not have a significant impact to the District’s ability to provide adequate services to area residents. Additionally, a number of areas in the area to the north and east have been identified for exclusion from the SOI, which contain approximately 609 residents. The recommended changes to the SOI will result in an overall decrease in District population of approximately 203. However, should additional parks be planned to further serve the areas recommended for inclusion in the District, it is not impossible to determine what level of environmental impact may be incurred at this time. Subsequent environmental review for development of future projects will be necessary as specifics are identified.</p> <p>Conclusion: Impacts to recreation facilities and/or services are anticipated to be less than significant.</p> <p>Mitigation: No mitigation measures would be required.</p>				
<p>15. Transportation/Traffic Would the project:</p>				
<p>a) Cause an increase in traffic, which is substantial in relation to the existing traffic load and capacity of the street system (i.e., result in a substantial increase in either the number of vehicle trips, the volume to capacity ratio on roads, or congestion at intersections)?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>b) Exceed, either individually or cumulatively, a level of service standard established by the county congestion management agency for designated roads or highways?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>c) Conflict with adopted policies, plans, or programs supporting alternative transportation (e.g., bus turnouts, bicycle racks)?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>d) Substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>e) Result in inadequate emergency access?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>f) Result in inadequate parking capacity?</p>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<p>a-f) The project consists of the update of the Feather River Recreation and Park District (FRRPD) Sphere of Influence (SOI). The SOI Plan recommends inclusion of three unincorporated areas: the unincorporated areas in the Thermalito area between the City of Oroville and State Highway 99 to the east, an area in the southwest corner of the District located generally between State Highway 70 and the Feather River, and an unpopulated area east of the North Fork of the Feather River in the northern portion of the District. The Thermalito area recommended for inclusion is adjacent to the State recreation lands associated with the Thermalito Afterbay, which is a part of the Oroville Dam development. The area is currently located within CSA No. 31 – Schohr’s Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Biggs. The area east of the Feather River is generally located between the Feather River and State Highway 70, and will potentially provide District access to the River in the southwest portion of the District. This area is currently within CSA No. 34 – Gridley Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Gridley. The Big Bend/Poe Powerhouse area located east of the North Fork of the Feather River in the northern portion of the District is also recommended for inclusion in order to form a geographically logical boundary in that area. The areas have a combined population of approximately 406 and consist of 20,553 acres.</p>				

Environmental Issues	Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
<p>Additionally, the SOI Plan recommends contracting the FRRPD’s SOI to remove a number of areas for future inclusion in PRPD’s SOI. The area identified as the Pulga area and is all that portion of the District that lies north of State Highway 70 in the northeast portion of the District, consists of 60 parcels, totaling 17,485 acres, and contains approximately 12 residents. The region is primarily timberland and is located far from District facilities. The Big Bend area is located north of Lake Oroville in the northern portion of the District and consists of 7,054 acres and approximately 166 residents. The Lower Pentz Road area is that area of the District that is located north of the Durham-Pentz Road and consists of 6,062 acres and has an estimated population of 431. The combined total area recommended for exclusion consists of 30,601 acres and 609 residents.</p> <p>Any change in boundaries or SOI will require application to LAFCO by the District and an expressed interest by area residents. No development will result from the adoption of the sphere update and no impacts to transportation and/or traffic will occur.</p> <p>Conclusion: No significant impacts associated with transportation/traffic are anticipated from this project.</p> <p>Mitigation: No mitigation measures would be required.</p>				
<p>16. Utilities and Service Systems <i>Would the project:</i></p>				
a) Exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Require or result in the construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
c) Require or result in the construction of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
d) Have sufficient water supplies available to serve the project from existing entitlements and resources, or are new or expanded entitlements needed?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
e) Result in a determination by the wastewater treatment provider, which serves or may serve the project that it has adequate capacity to serve the project’s projected demand in addition to the provider’s existing commitments?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
f) Be served by a landfill with sufficient permitted capacity to accommodate the project’s solid waste disposal needs?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
g) Comply with federal, state, and local statutes and regulations related to solid waste?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Environmental Issues	Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
<p>a-g) The project consists of the update of the Feather River Recreation and Park District (FRRPD) Sphere of Influence (SOI). The SOI Plan recommends inclusion of three unincorporated areas: the unincorporated areas in the Thermalito area between the City of Oroville and State Highway 99 to the east, an area in the southwest corner of the District located generally between State Highway 70 and the Feather River, and an unpopulated area east of the North Fork of the Feather River in the northern portion of the District. The Thermalito area recommended for inclusion is adjacent to the State recreation lands associated with the Thermalito Afterbay, which is a part of the Oroville Dam development. The area is currently located within CSA No. 31 – Schohr’s Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Biggs. The area east of the Feather River is generally located between the Feather River and State Highway 70, and will potentially provide District access to the River in the southwest portion of the District. This area is currently within CSA No. 34 – Gridley Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Gridley. The Big Bend/Poe Powerhouse area located east of the North Fork of the Feather River in the northern portion of the District is also recommended for inclusion in order to form a geographically logical boundary in that area. The areas have a combined population of approximately 406 and consist of 20,553 acres.</p> <p>Additionally, the SOI Plan recommends contracting the FRRPD’s SOI to remove a number of areas for future inclusion in PRPD’s SOI. The area identified as the Pulga area and is all that portion of the District that lies north of State Highway 70 in the northeast portion of the District, consists of 60 parcels, totaling 17,485 acres, and contains approximately 12 residents. The region is primarily timberland and is located far from District facilities. The Big Bend area is located north of Lake Oroville in the northern portion of the District and consists of 7,054 acres and approximately 166 residents. The Lower Pentz Road area is that area of the District that is located north of the Durham-Pentz Road and consists of 6,062 acres and has an estimated population of 431. The combined total area recommended for exclusion consists of 30,601 acres and 609 residents.</p> <p>Any change in boundaries or SOI will require application to LAFCO by the District and an expressed interest by area residents. No development will result from the adoption of the sphere update and no impacts to utilities and service systems will occur.</p> <p>Conclusion: <i>No significant impacts associated with utilities and service systems are anticipated from this project.</i></p> <p>Mitigation: <i>No mitigation measures would be required.</i></p>				

17. Mandatory Findings of Significance

- | | | | | |
|--|--------------------------|--------------------------|--------------------------|-------------------------------------|
| <p>a) Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal, or eliminate important examples of the major periods of California history or prehistory?</p> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> |
| <p>b) Does the project have impacts that are individually limited, but cumulatively considerable? (“Cumulatively considerable” means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects.)</p> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> |
| <p>c) Does the project have environmental effects, which will cause substantial adverse effects on human beings, either directly or indirectly?</p> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> |

a-c) The project consists of the update of the Feather River Recreation and Park District (FRRPD) Sphere of Influence (SOI). The SOI Plan recommends inclusion of three unincorporated areas: the unincorporated areas in the Thermalito area between the City of Oroville and State Highway 99 to the east, an area in the southwest corner of the District located generally between State Highway 70 and the Feather River, and an unpopulated area east of the North Fork of the Feather River in the northern portion of the District. The Thermalito area recommended for inclusion is adjacent to the State recreation lands associated with the Thermalito Afterbay, which is a part of the Oroville Dam development. The area is currently located within CSA No. 31 – Schorr’s Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Biggs. The area east of the Feather River is generally located between the Feather River and State Highway 70, and will potentially provide District access to the River in the southwest portion of the District. This area is currently within CSA No. 34 – Gridley Swimming Pool, which provides funding for operation and maintenance of a swimming pool in the City of Gridley. The Big Bend/Poe Powerhouse area located east of the North Fork of the Feather River in the northern portion of the District is also recommended for inclusion in order to form a geographically logical boundary in that area. The areas have a combined population of approximately 406 and consist of 20,553 acres.

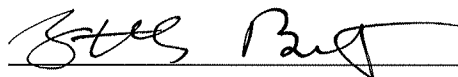
Additionally, the SOI Plan recommends contracting the FRRPD’s SOI to remove a number of areas for future inclusion in PRPD’s SOI. The area identified as the Pulga area and is all that portion of the District that lies north of State Highway 70 in the northeast portion of the District, consists of 60 parcels, totaling 17,485 acres, and contains approximately 12 residents. The region is primarily timberland and is located far from District facilities. The Big Bend area is located north of Lake Oroville in the northern portion of the District and consists of 7,054 acres and approximately 166 residents. The Lower Pentz Road area is that area of the District that is located north of the Durham-Pentz Road and consists of 6,062 acres and has an estimated population of 431. The combined total area recommended for exclusion consists of 30,601 acres and 609 residents.

Any change in boundaries or SOI will require application to LAFCO by the District and an expressed interest by area residents. No development will result from the adoption of the sphere update and no significant impacts are anticipated.

Environmental Determination

On the basis of this initial evaluation:

- I find that the proposed project could not have a significant effect on the environment, and a **Negative Declaration** will be prepared.
- I find that although the proposed project could have a significant effect on the environment, there will not be a significant effect in this case because revisions in the project have been made by or agreed to by the project proponent. A **Mitigated Negative Declaration** will be prepared.
- I find that the proposed project MAY have a significant effect on the environment, and an **Environmental Impact Report** is required.
- I find that the proposed project MAY have a “potentially significant impact” or “potentially significant unless mitigated” impact on the environment, but at least one effect 1) has been adequately analyzed in an earlier document pursuant to applicable legal standards, and 2) has been addressed by mitigation measure based on the earlier analysis as described on attached sheets. An **Environmental Impact Report** is required, but it must analyze only the effects that remain to be addressed.
- I find that although the proposed project could have a significant effect on the environment, because all potentially significant effects (a) have been analyzed adequately in an earlier **EIR** or **Negative Declaration** pursuant to applicable standards, and (b) have been avoided or mitigated pursuant to that earlier **EIR** or **Negative Declaration**, including revisions or mitigation measures that are imposed upon the proposed project, nothing further is required.

Signed 

Date 5-14-09

SECTION 3 REFERENCES

1. City of Oroville General Plan
2. City of Oroville General Plan Land Use Designation Maps
3. County of Butte General Plan
4. County of Butte General Plan Land Use Designation Maps
5. City of Oroville Draft General Plan.
6. Feather River Recreation and Park District Draft Master Plan, April 2009
7. 2005 Municipal Service Review of Recreation and Park Service Providers in Butte County

5.0 ACRONYMS AND DEFINITIONS

BCAG	Butte County Association of Governments
CEQA	California Environmental Quality Act
CKH	Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000
CSA	County Service Area
FRRPD	Feather River Recreation and Park District
LAFCO	Local Agency Formation Commission
MSR	Municipal Service Review
PRPD	Paradise Recreation and Park District
SOI	Sphere of Influence

ANNEXATION	The inclusion, attachment, or addition of a territory to a city of district.
BOARD OF DIRECTORS	The legislative body or governing board of a district.
CEQA	The California Environmental Quality Act (CEQA) is intended to inform governmental decision-makers and the public about potential environmental effects of a project, identify ways to reduce adverse impacts, offer alternatives to the project, and disclose to the public why a project was approved. CEQA applied to projects undertaken, funded, or requiring issuance of a permit by a public agency.
GENERAL PLAN	A document containing a statement of development policies including a diagram and text setting forth the objectives of the plan. The general plan must include certain state mandated elements related to land use, circulation, housing, conservation, open-space, noise, and safety.
LAFCO	A state-mandated local agency that oversees boundary changes to cities and special districts, the formation of new agencies including incorporation of new cities, and the consolidation of existing agencies. The broad goals of the agency are to ensure the orderly

formation of local government agencies, to preserve agricultural and open space lands, and to discourage urban sprawl.

**MUNICIPAL SERVICE
REVIEW (MSR)**

A study designed to determine the adequacy of governmental services being provided in the region or sub-region. Performing service reviews for each city and special district within the county may be used by LAFCO, other governmental agencies, and the public to better understand and improve service conditions.

**SPHERE OF INFLUENCE
(SOI)**

A plan for the probable physical boundaries and service area of a local agency, as determined by the LAFCO.

**SPHERE OF INFLUENCE
DETERMINATIONS**

In establishing a sphere of influence, the Commission must consider and prepare written determinations related to present and planned land uses, need and capacity of public facilities, and existence of social and economic communities of interest.

ZONING

The primary instrument for implementing the general plan. Zoning divides a community into districts or “zones” that specify the permitted/prohibited land uses.

6.0 BIBLIOGRAPHY

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- Butte County Association of Governments (BCAG). 2006. Butte Regional Growth Projections 2006–2030. Available at www.bcag.org/documents/demographics/pop_emp_projections/Final_Regional_Growth_Projections.pdf
- Butte LAFCO. 1985. Oroville Area Sphere of Influence Study. Prepared by J. Laurence Mintier, Planning Consultant, and David Wade, David Wade and Associates. March 1985.
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- _____. 2005. Municipal Service Review: Recreation & Park Services. Prepared by Cotton/Bridges/Associates. September 1, 2005.
- City of Oroville. 1995. City of Oroville General Plan. Prepared by Blaney-Dyett Greenberg, 1992, as updated by Pacific Municipal Consultants and Willdan Associates in 1995.
- Feather River Recreation and Park District. 2009. Draft Park and Recreation Master Plan 2008–2018. Prepared by Land Image Landscape Architects and Planners. April 2009.
- State of California. 2003. Local Agency Formation Commission Municipal Service Review Guidelines. Governor’s Office of Planning and Research. August 2003.
- SCI Consulting Group. 2009. Supplemental Development Impact Fee Calculation and Nexus Report for the City of Oroville and Feather River Recreation and Park District. March 2009.
- Personal Communication. 2008. Bob Sharkey, General Manager, Feather River Recreation and Park District. FRRPD SOI Update Meeting, Oroville, CA. August 14, 2008.